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For all enquiries relating to this agenda please contact Sharon Hughes (Tel: 01443 864281 Email: hughesj@caerphilly.gov.uk)

Date: 24th November 2021

Dear Sir/Madam.

A meeting of the **Housing and Regeneration Scrutiny Committee** will be held via Microsoft Teams on **Tuesday, 30th November, 2021** at **5.30 pm** to consider the matters contained in the following agenda. Councillors and the public wishing to speak on any item can do so by making a request to the Chair. You are also welcome to use Welsh at the meeting, both these requests require a minimum notice period of 3 working days.

This meeting will be recorded and made available to view via the Council's website, except for discussions involving confidential or exempt items. Therefore the images/audio of those individuals speaking will be publicly available to all via the recording on the Council website at www.caerphilly.gov.uk

Yours faithfully,

Christina Harrhy
CHIEF EXECUTIVE

AGENDA

Pages

- 1 To receive apologies for absence.
- 2 Declarations of Interest.

Councillors and Officers are reminded of their personal responsibility to declare any personal and/or prejudicial interest(s) in respect of any item of business on this agenda in accordance with the Local Government Act 2000, the Council's Constitution and the Code of Conduct for both Councillors and Officers.



To approve and sign the following minutes: -

3 Housing and Regeneration Scrutiny Committee held on 19th October 2021.

1 - 6

- 4 Consideration of any matter referred to this Committee in accordance with the call-in procedure.
- 5 Housing and Regeneration Scrutiny Committee Forward Work Programme.

7 - 18

- 6 To receive and consider the following Cabinet reports*: -
 - 1. Outcome of Public Consultation on a Proposed Community Hall in Ty Sign Risca 13th October 2021:
 - 2. Regeneration Board Project Proposals 13th October 2021;
 - 3. Local Housing Strategy 2021-26 27th October 2021;
 - 4. EXEMPT ITEM Purchase of Land at Groveside Road, Oakdale, Blackwood for Alternative Allotment Provisions 27th October 2021;
 - 5. Homeless Project Plan 10th November 2021;
 - 6. Town Centre Management Groups 10th November 2021;
 - 7. George Street Rear Walls, Cwmcarn 10th November 2021.

*If a member of the Scrutiny Committee wishes for any of the above Cabinet reports to be brought forward for review at the meeting please contact Sharon Hughes, 01443 864281, by 10.00am on Monday 29th November 2021.

To receive and consider the following Scrutiny reports: -

7 Draft Newbridge to Risca Corridor Masterplan.

19 - 98

8 Economy and Environment 2021/22 Budget Monitoring Report (Period 5).

99 - 112

Circulation:

Councillors M.A. Adams (Vice Chair), J. Bevan, D. Cushing, C. Elsbury, R.W. Gough, L. Harding, A.G. Higgs, G. Kirby, Ms P. Leonard, Mrs G.D. Oliver, B. Owen, Mrs D. Price, J. Ridgewell (Chair), Mrs M.E. Sargent, W. Williams and B. Zaplatynski

And Appropriate Officers

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HOUSING AND REGENERATION SCRUTINY COMMITTEE

MINUTES OF THE MEETING HELD VIA MICROSOFT TEAMS ON TUESDAY, 19TH OCTOBER 2021 AT 5.30 P.M.

PRESENT:

Councillor J. Ridgewell - Chair Councillor M. Adams - Vice-Chair

Councillors:

C. Elsbury, L. Harding, G. Kirby, Ms P. Leonard, B. Owen, Mrs M. E. Sargent, W. Williams and B. Zaplatynski.

Cabinet Members:

Councillor L. Phipps (Housing) and Councillor E. Stenner (Performance, Economy and Enterprise).

Together with:

M. S. Williams (Corporate Director for Economy and Environment), A. Dallimore (Regeneration Services Manager), L. Allen (Principal Group Accountant - Housing), F. Wilkins (Housing Services Manager), M. Jacques (Scrutiny Officer), S. Hughes (Committee Services Officer) and J. Lloyd (Committee Services Officer).

RECORDING ARRANGEMENTS

The Chairperson reminded those present that the meeting was being recorded and would be made available to view via the Council's website, except for discussions involving confidential or exempt items. Click here to view.

1. APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors J. Bevan, D. Cushing, R. W. Gough, A. G. Higgs, Mrs G. D. Oliver and Mrs D. Price.

2. DECLARATIONS OF INTEREST

There were no declarations of interest received at the commencement or during the course of the meeting.

3. MINUTES – 7TH SEPTEMBER 2021

It was moved and seconded that the minutes of the meeting held on 7th September 2021 be approved as a correct record. By way of Microsoft Forms voting this was unanimously agreed.

RESOLVED that the minutes of the Housing and Regeneration Scrutiny Committee meeting held on 7th September 2021 (minute nos. 1 - 8) be approved as a correct record and signed by the Chair.

4. CALL-IN PROCEDURE

There had been no matters referred to the Scrutiny Committee in accordance with the callin procedure.

5. HOUSING AND REGENERATION SCRUTINY COMMITTEE FORWARD WORK PROGRAMME

The Scrutiny Officer presented the report which outlined details of the Housing and Regeneration Scrutiny Committee Forward Work Programme for the period October 2021 to March 2022 and included all reports that were identified at the Housing and Regeneration Scrutiny Committee meeting held on 7th September 2021. Members were asked to consider the Forward Work Programme, alongside the Cabinet Forward Work Programme, prior to publication on the Council's website.

Following consideration of the report it was moved and seconded that the recommendations be approved. By way of Microsoft Forms voting this was unanimously agreed.

RESOLVED that the Housing and Regeneration Scrutiny Committee Forward Work Programme be published on the Councils' website.

6. CABINET REPORTS

None of the Cabinet reports listed on the agenda had been called forward for discussion at the meeting.

REPORTS OF OFFICERS

Consideration was given to the following reports.

7. TOWN CENTRE MANAGEMENT GROUPS

The Cabinet Member for Performance, Economy and Enterprise introduced the report to seek the views of the Scrutiny Committee on a proposed revision to the format of Town Centre Management Groups (TCMGs), prior to consideration by Cabinet. The revised

format is being proposed to encourage business and other stakeholder attendance and involvement in the future development of towns. Members were informed that the number of active Chambers of Trade/retail groups has reduced since 2012 and it has been acknowledged that there has not been an appropriate level of business representation and engagement via the TCMGs. It was highlighted that in order to address this, having regard for the available resources and the need to support post Covid recovery, it was proposed to change the format and operation of the meetings to encourage increased business and other stakeholder attendance and engagement at the meetings. Following successful business networking events held by the Business Enterprise and Renewal Team in 2018 and 2019, it was suggested that the meetings become breakfast/evening events that focus on information sharing and networking opportunities. Members were advised that by holding the events outside of the working day, business owners/representatives are more likely to be able to attend without impacting upon the operation of their business. It was also proposed that the meetings be held at a venue within each individual town centre to make attendance more convenient.

The Regeneration Services Manager provided an overview of the proposed revised format of Town Centre Management Groups (TCMGs) which included the potential content of the meetings. It was highlighted that the proposal is to trial the revised format of TCMGs for a twelve-month period commencing in the new year.

Members sought clarification and further information on a number issues and the Regeneration Services Manager responded to the points raised. It was confirmed that initially the meetings would be held virtually, whilst Covid-19 restrictions are in place. However, it was highlighted that physical meetings are the preferred option in order focus on information sharing and networking opportunities. There was general agreement that the process should not be delayed, because of the benefits it could bring to the business community.

A Member raised a number of queries regarding the membership of Town Centre Management Groups. The Regeneration Services Manager explained the reasoning for the agreed list of attendees and assured Members that it would be monitored during the proposed 12-month pilot scheme. In terms of regeneration and the opportunity to attract big businesses, some of the work already being done to attract inward investment through various Regeneration Projects was outlined.

During the course of debate a discussion took place regarding the format and structure of the breakfast/evening events and the Regeneration Services Manager responded to the points raised. The Scrutiny Committee was informed that the programming of events have yet to be arranged and that the views of the business community would be considered by Officers. Members were further informed that there would be consistency for certain issues such as IT training but largely each agenda would be set on pertinent local issues.

A Member asked about the promotion of future Town Centre Management Group events and was advised that mechanisms are in place to highlight the networking and learning opportunities of future events. The Member's suggestion in that Councillors promote Town Centre Management Group events on their social media platforms was welcomed by the Regeneration Services Manager. The Chair raised the possibility of having a Joint Management Group meeting for all five town centres at some point in the future and was advised that this had been considered for training sessions but no decision has been reached at this stage.

Following consideration of the report, it was moved and seconded that the recommendations be approved. By way of Microsoft Forms voting this was unanimously agreed.

The Housing and Regeneration Scrutiny Committee considered the proposal to trial an alternative model and RECOMMENDED to Cabinet:

- (i) A 12-month trial period with the revised format of the Town Centre Management Groups.
- (ii) That a further report, outlining the results of the trial period, be considered after the trial period ends allowing a decision to be taken at that stage on the preferred model of delivery.

8. HOUSING REVENUE ACCOUNT BUDGET MONITORING – PERIOD 5

The Cabinet Member for Housing introduced the report to inform Members of the projected position for the Housing Revenue Account (HRA) for the 2021/22 financial year, based on the income and expenditure movements of the first 5 months of the year. Members were informed that the HRA capital programme, which is predominantly funded by the HRA, was also included within the report. It was highlighted that the HRA has a projected underspend of £1.8m for the end of 2021/22 financial year, which represents about 3.6% of the total HRA budget, which is based on the income and expenditure patterns for the first 5 months of the year together with knowledge of the service from the respective managers. It was noted that full financial details are provided in Appendix 1 of the report. The Principal Group Accountant for Housing provided the Scrutiny Committee with an overview of the report and highlighted the main areas of the projected underspend. The need to commit £1.05m of this underspend towards two areas as one-off expenditure items was also detailed to Members.

A query was raised regarding the underspend associated with office related costs such as stationery, photocopying and postage, mainly as a result of offices not being occupied because of Covid-19 restrictions. The Principal Group Accountant for Housing advised the Scrutiny Committee that these savings are likely to increase throughout the year until a decision is made on returning to the office in the future. Budgets can then be aligned more appropriately.

In response to a Member's query it was explained that the Housing Revenue Account (HRA) is ringfenced so the corporate funding cannot be used for any of the services within the HRA. The Principal Group Accountant for Housing provided a brief update on the WHQS programme and the Scrutiny Committee was advised that the internal WHQS programme for the in-house team has been completed with a small number outstanding with one contractor and it is intended that external work will be completed by December 2021.

The Housing and Regeneration Scrutiny Committee noted the contents of the report.

9. GEORGE STREET REAR WALLS, CWMCARN

The Cabinet Member for Housing introduced the report to seek approval to deploy Private Sector Housing Capital monies to assist private sector homeowners at George Street, Cwmcarn to fully participate in a priority retaining wall and steps replacement programme planned for Council owned properties during 2021/22 and 2022/23. It was highlighted that the scheme will not be able to proceed without inclusion of the privately owned properties.

The Scrutiny Committee was advised that the rear retaining walls and party steps to the 30 Council and 16 privately owned properties at 1 to 46 George Street are in an advanced state of disrepair and are required to be renewed as soon as possible in order to ensure the safety of residents and the wider community, and the integrity of the housing stock. A comprehensive reconstruction scheme has been developed and funding has been identified for the works required to the Council owned homes, however these walls and steps cannot be renewed in isolation from the walls and steps of the adjoining private sector properties. Members were informed that the total cost of the scheme is approximately £1m, of which the HRA will be responsible for £660k, in relation to the proportion of council tenanted properties. The remainder of the scheme relates to the proportion of private owners and will be approximately £352k. Approval was sought to deploy approximately £352,000 of available Private Sector Housing Capital monies for the cost of reconstruction works to the private sector properties by way of a Group Repair Scheme.

The Housing Services Manager further outlined the main priorities and reasons for the report. The Chairperson drew particular attention to Appendix 1 of the report and Members were provided with a detailed overview of the photographs of George Street. A query was raised in relation to a photograph showing an example of a rear retaining wall and the Scrutiny Committee was informed that the repair work has been carried out by Caerphilly County Borough Council to get the properties in a condition to be able to do the drainage and investigation work in order to establish the extent of what is required.

Following consideration of the report, it was moved and seconded that the recommendations be approved. By way of Microsoft Forms voting this was unanimously agreed.

RECOMMENDED to Cabinet:

In addition to the Housing Revenue Account funding the works required to the Council properties:

- (i) Financial support be offered to homeowners at 1 to 46, George Street for the renewal of the rear retaining walls and steps and associated works in the form of a 100% grant.
- (ii) Funding for the inclusion of private sector properties in the scheme should be made available from existing Private Sector Housing Capital balances.

The meeting closed at 6.33 p.m.

Approved as a correct record and subject to any amendments or corrections agreed and recorded in the minutes of the meeting held on 30th November 2021, they were signed by the Chair.

CHAIR	



HOUSING AND REGENERATION SCRUTINY COMMITTEE – 30TH NOVEMBER 2021

SUBJECT: HOUSING AND REGENERATION SCRUTINY COMMITTEE

FORWARD WORK PROGRAMME

REPORT BY: CORPORATE DIRECTOR FOR EDUCATION AND CORPORATE

SERVICES

1. PURPOSE OF REPORT

1.1 To report the Housing and Regeneration Scrutiny Committee Forward Work Programme.

2. SUMMARY

2.1 Forward Work Programmes are essential to ensure that Scrutiny Committee agendas reflect the strategic issues facing the Council and other priorities raised by Members, the public or stakeholder.

3. RECOMMENDATIONS

3.1 That Members consider any changes and agree the final forward work programme prior to publication.

4. REASONS FOR THE RECOMMENDATIONS

4.1 To improve the operation of scrutiny.

5. THE REPORT

- 5.1 The Housing and Regeneration Scrutiny Committee forward work programme includes all reports that were identified at the scrutiny committee meeting on Tuesday 19th October 2021. The work programme outlines the reports planned for the period November 2021 to March 2022.
- 5.2 The forward Work Programme is made up of reports identified by officers and members. Members are asked to consider the work programme alongside the

cabinet work programme and suggest any changes before it is published on the council website. Scrutiny committee will review this work programme at every meeting going forward alongside any changes to the cabinet work programme or report requests.

5.3 The Housing and Regeneration Scrutiny Committee Forward Work Programme is attached at Appendix 1, which presents the current status as at 8th November 2021. The Cabinet Work Programme is attached at Appendix 2. A copy of the prioritisation flowchart is attached at appendix 3 to assist the scrutiny committee to determine what items should be added to the forward work programme.

5.4 Conclusion

The work programme is for consideration and amendment by the scrutiny committee prior to publication on the council website.

6. ASSUMPTIONS

6.1 No assumptions are necessary.

7. SUMMARY OF INTEGRATED IMPACT ASSESSMENT

7.1 As this report is for information only an Integrated Impact Assessment is not necessary.

8. FINANCIAL IMPLICATIONS

8.1 There are no specific financial implications arising as a result of this report.

9. PERSONNEL IMPLICATIONS

9.1 There are no specific personnel implications arising as a result of this report.

10. CONSULTATIONS

10.1 There are no consultation responses that have not been included in this report.

11. STATUTORY POWER

11.1 The Local Government Act 2000.

Author: Mark Jacques, Scrutiny Officer jacqum@carphilly.gov.uk

Consultees: Dave Street, Acting Chief Executive

Mark S. Williams, Corporate Director for Economy and Environment

Robert Tranter, Head of Legal Services/ Monitoring Officer

Lisa Lane, Head of Democratic Services and Deputy Monitoring Officer, Legal Services

Councillor John Ridgewell Chair of Housing and Regeneration Scrutiny Committee

Councillor Mike Adams Vice Chair of Housing and Regeneration Scrutiny Committee

Appendices:

Appendix 1 Housing and Regeneration Scrutiny Committee Forward Work Programme

Appendix 2 Cabinet Forward Work Programme

Appendix 3 Forward Work Programme Prioritisation Flowchart

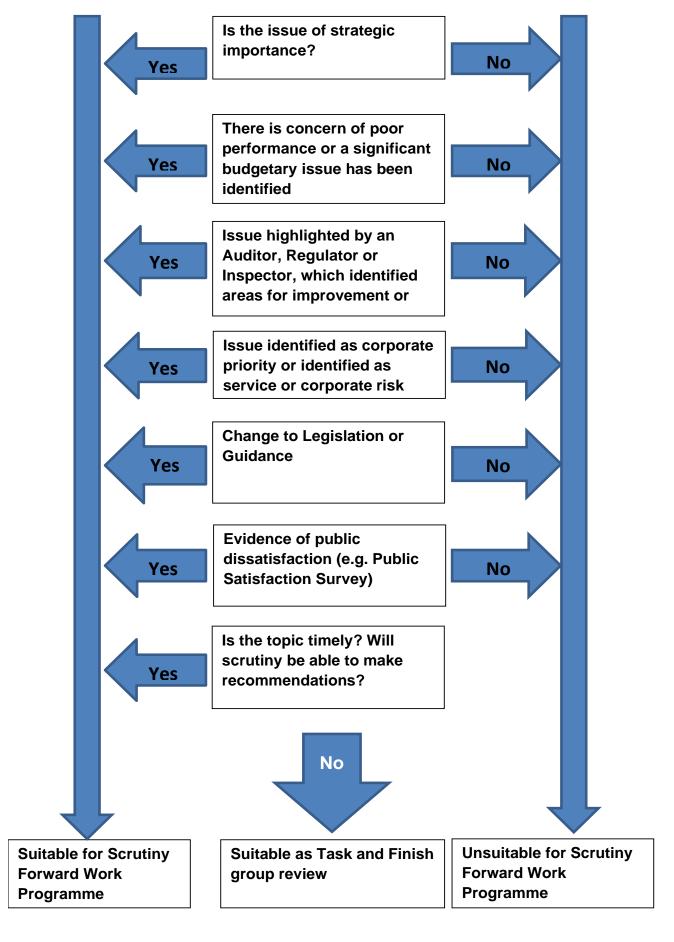
		Appendix 1		
Date	Title	Key Issues	Author	Cabinet Member
30/11/21 17:30	Budget Monitoring Report (Period 5)	To inform Members of the most recent budget monitoring position for 2021/2022 for Communities Directorate Service Divisions	Roberts, David;	Cllr. Stenner, Eluned;
30/11/21 17:30	Newbridge to Risca Regeneration Masterplan	To obtain approval to consult on the Draft Newbridge to Risca Corridor Masterplan, the 4th of the Masterplans aligned under the regeneration Strategy "A Foundation for Success", which sets out the regeneration aspiration for the area for the next five years and beyond.	Kyte, Rhian;	Cllr. Whitcombe, Andrew;
01/02/22 17:30	Directorate Performance Report – Caerphilly Homes 6 monthly update		Street, Dave;	Cllr. Cook, Shayne;
01/02/22 17:30	HRA Charges (rent increase) report	Members to agree the level of rent increase for council tenants effective from April 2022	Street, Dave;	Cllr. Cook, Shayne;
01/02/22 17:30	Budget Monitoring Report (Period 7)	To inform Members of the most recent budget monitoring position for 2021/2022 for Communities Directorate Service Divisions	Roberts, David;	Cllr. Stenner, Eluned;
01/02/22 17:30	Information Item - HRA Budget Monitoring Report (Period 7)		Allen, Lesley;	Cllr. Cook, Shayne;
01/02/22 17:30	Information Item - Tenant Satisfaction Survey Results		Wilkins, Fiona;	Cllr. Cook, Shayne;
10/02/22 17:30	Low Cost Home Ownership Report		Roberts-Waite, Jane;	Cllr. Cook, Shayne;
10/02/22 17:30	Ty Darren	To discuss the proposed development plan and construction contract for the former Ty Darren site in Risca by Caerphilly Homes.	Roberts-Waite, Jane;	Cllr. Cook, Shayne;
10/02/22 17:30	Oakdale Housing Development	For Cabinet to consider the development options presented by Willmott Dixon on behalf of Caerphilly Homes, on the basis of need and viability with regard to the site of the former Oakdale Comprehensive School.	Roberts-Waite, Jane;	Cllr. Cook, Shayne;
15/03/22 17:30	HRA Budget Monitoring Report (Period 9)		Allen, Lesley;	Cllr. Cook, Shayne;
15/03/22 17:30	Information Item - Budget Monitoring Report (Period 9)	To inform Members of the most recent budget monitoring position for 2021/2022 for Communities Directorate Service Divisions	Roberts, David;	Cllr. Stenner, Eluned;

	24/11/2021 10:30	Team Caerphilly Transformation Programme – 6 monthly update	To provide Cabinet with an update on progress against the Team Caerphilly Transformation Strategy.	Richards, Sue;	Cllr. Stenner, Eluned;
	24/11/2021 10:30	Grass Cutting Regime	To seek the views of Cabinet in relation to grass cutting regimes across the county borough and proposals to enhance and promote bio-diversity following consultation with local members and presentation to Scrutiny Committee.	Hartshorn, Robert;	Cllr. George, Nigel;
	24/11/2021 10:30	The principles of a regional approach to employability programme	To consider a regional approach to the provision of employment support programmes within the Cardiff Capital Region.	Kyte, Rhian;	Cllr. Marsden, Philippa;
Page	24/11/2021 10:30	Business Rate Relief - WG Funding'	To seek Cabinet approval of a proposal for the distribution of targeted rated relief.	Carpenter, John;	Cllr. Stenner, Eluned;
13	24/11/2021 10:30	The Lawns, Rhymney – Culvert issues and subsequent cost overrun - Exempt item - Urgent item	This report sets out the issues relating to urgent works required to the culvert and resultant projected outturn costs associated with the Lawns Employment new build project at Rhymney.	Dallimore, Allan;	Cllr. Stenner, Eluned;
	08/12/2021 10:30	Report from Task and Finish Group on Non-Residential Care Charges	This report outlines the findings and recommendations of the task and finish group established to review charges for non-residential care set by Caerphilly County Borough Council.	Jacques, Mark;	Cllr. Cook, Shayne;
	08/12/2021 10:30	Economic Recovery Framework Report	To update Cabinet on our strategic approach in relation to assisting businesses across the county borough to recover from the pandemic and to provide information on progress to date.	Hudson, Paul;	Cllr. Stenner, Eluned;

	08/12/2021 10:30	Council Tax base for 2022/23	For Cabinet to agree the calculation of the Council Tax base for 2022/23.	O'Donnell, Sean;	Cllr. Stenner, Eluned;
	08/12/2021 10:30	Procurement and Implementation of a Hybrid Meeting solution	To seek Cabinet approval to appoint a preferred supplier of a hybrid meeting solution for the Council.	Edmunds, Richard (Ed);	Cllr. Gordon, Colin J;
	08/12/2021 10:30	Welsh Education Strategic Plan 2022-2032	For Cabinet to consider and approve the new 10 year plan.	Cole, Keri; Mutch, Sarah;	Cllr. Whiting, Ross;
	12/01/2022 10:30	Active Travel Network Map Review and Consultation	Review of the statutory consultation process/responses and approval of the ATNM prior to submission to WG by the 31st December 2021.	Lloyd, Marcus; Campbell, Clive;	Cllr. Pritchard, James;
Page 14	12/01/2022 10:30	Newbridge to Risca Regeneration Masterplan	To obtain approval to consult on the Draft Newbridge to Risca Corridor Masterplan, the 4th of the Masterplans aligned under the regeneration Strategy "A Foundation for Success", which sets out the regeneration aspiration for the area for the next five years and beyond.	Kyte, Rhian;	Cllr. Whitcombe, Andrew;
S	pecial Cabinet 19/01/2022 10:30	Draft Budget Proposals for 2022/23	To present Cabinet with details of draft budget proposals for the 2022/23 financial year to allow for a period of consultation prior to final decision by Council on the 24th February 2022.	Harris, Stephen R;	Cllr. Stenner, Eluned;
	26/01/2022 10:30	21st Century Schools – Band B - Phase 2: Consultation Report / Statutory Notice	For Members to consider the contents of 21st Century Schools consultation report prior to determination to proceed to Statutory Notice by Cabinet in December 2021.	West, Andrea; Richards, Sue;	Cllr. Whiting, Ross;
	09/02/2022 10:30	HRA Charges (rent increase) report	Members to agree the level of rent increase for council tenants effective from April 2022.	Street, Dave;	Cllr. Cook, Shayne;

	09/02/2022 10:30	Pedestrian and Cycle Zones (School Streets)	To update Cabinet on the effectiveness and outcomes of the experimental pedestrian and cycle zone traffic regulation orders implemented outside three primary schools within the borough.	Lloyd, Marcus; Smith, Dean;	Cllr. Pritchard, James;
	23/02/2022 10:30	Oakdale Housing Development	For Cabinet to consider the development options presented by Willmott Dixon on behalf of Caerphilly Homes, on the basis of need and viability with regard to the site of the former Oakdale Comprehensive School.	Roberts-Waite, Jane;	Cllr. Cook, Shayne;
Page '	23/02/2022 10:30	Low Cost Home Ownership	The LCHO (Low Cost Home Ownership) report will document the formulation, implementation and the publication of a new policy which governs the process by which the Council will sell homes to people living and/or working in the borough wanting to access homeownership but cannot afford to do so without some form of public subsidy.	Roberts-Waite, Jane;	Cllr. Cook, Shayne;
15	23/02/2022 10:30	Ty Darren site in Risca	To discuss with Cabinet the proposed development plan and construction contract for the former Ty Darren site in Risca by Caerphilly Homes.	Roberts-Waite, Jane;	Cllr. Cook, Shayne;
	23/02/2022 10:30	Welsh Government Lease Scheme Proposal	To discuss the WG lease scheme proposal in comparison to Caerphilly Keys and to seek a decision on which scheme we take forward for PRS option to assist in the discharge of statutory Homeless Duties	Denman, Kerry;	Cllr. Cook, Shayne;
	23/02/2022 10:30	Budget Proposals for 2022/23	To present Cabinet with details of draft budget proposals for the 2022/23 financial year to allow for a period of consultation prior to final decision by Council on the 24th February 2022.	Harris, Stephen R;	Cllr. Stenner, Eluned;

Scrutiny Committee Forward Work Programme Prioritisation





HOUSING AND REGENERATION SCRUTINY COMMITTEE – 30TH NOVEMBER 2021

SUBJECT: DRAFT NEWBRIDGE TO RISCA CORRIDOR MASTERPLAN

REPORT BY: CORPORATE DIRECTOR FOR ECONOMY AND ENVIRONMENT

1. PURPOSE OF REPORT

1.1 To seek the views of the Scrutiny Committee on the Draft Newbridge to Risca Corridor Masterplan prior to its presentation to Cabinet for endorsement prior to a sixweek public consultation exercise commencing 12 January 2022.

2. SUMMARY

- 2.1 Caerphilly County Borough and the wider Cardiff Capital Region is in a period of transformative change. The need for a strategy to coordinate regeneration initiatives and capitalise upon funding streams is urgent to maximise the potential benefits to the County Borough.
- 2.2 The signing of City Deal and the Cardiff Capital Region Investment Fund signalled an unprecedented investment of £1.2 billion, to support the region's economic growth. The investment fund will be used to take forward a wide range of projects and schemes that contribute toward economic growth.
- 2.3 In terms of the Newbridge to Risca Corridor the existing employment base and strong tourist economy are the foundation that present opportunities for economic renewal and growth and allied to additional funding streams, can promote the area as a major employment and tourism and recreation area. The Masterplan seeks to integrate the strong employment retail and tourism/recreational base to realise added benefit for economic recovery and growth.
- 2.4 The Newbridge to Risca Corridor Masterplan sets out a development strategy and Framework for delivering these outcomes and will form the basis for bids from funding streams for projects in the area. The Masterplan now needs to be the subject of public consultation to get input from our communities on the proposals.

3. **RECOMMENDATIONS**

3.1 That the Draft Newbridge to Risca Masterplan be endorsed by the Scrutiny committee and recommended to cabinet for endorsement of the draft to allow public consultation to take place.

3.2 That the Draft Masterplan be the subject of a six-week public consultation commencing on 12 January 2022 until 23 February 2022.

4. REASONS FOR THE RECOMMENDATIONS

4.1 To provide a policy basis for the future development and regeneration of the Newbridge to Risca Corridor.

5. THE REPORT

Background

- 5.1 The signing of the Cardiff Capital Region City Deal signalled the intention of the 10 South East Wales local authorities to work together through joint enterprise, on issues of long-term development, infrastructure, land use, economic development and employment. It represents unprecedented levels of investment from the UK and Welsh Governments, as well as local authorities, and provides the vehicle for an integrated long-term approach to investment within the region. The City Deal agreement sets out a series of priorities and recommendations for the future growth and investment within the Cardiff Capital Region, of which Caerphilly County Borough is part.
- 5.2 The County Borough's regeneration strategy, 'A Foundation for Success', was approved in July 2018 and provides the strategic framework for regeneration activity over the five-year period to 2023. In addition to this, masterplans for Caerphilly Basin, Ystrad Mynach and the Heads of the Valleys Regeneration area, the first three in a suite of five masterplans designed to complement this strategy, were approved by the Council in July 2018, April 2019 and November 2020, respectively. These documents provide more detailed proposals for the regeneration and revitalisation of their respective areas.
- 5.3 There is an exciting opportunity to facilitate significant change through the Cardiff Capital Region City Deal (CCRCD), which will provide resources to unlock significant economic growth in the region, delivering jobs and private sector investment. Whilst CCRCD seeks to relieve pressure on Cardiff as its regional city it also seeks to promote growth in smaller towns and industrial communities to rebalance social justice and prosperity. This Masterplan seeks to provide a direction of travel to ensure a transition towards economic and social success.
- 5.4 The City Deal Investment Fund will also facilitate the delivery of the South East Wales Metro. And, whilst the Ebbw Vale railway line is not included in this round of Metro improvements, improvements to bus services, which provide a high level of accessibility throughout the area, are part of the overall package. Future phases of Metro development will include a review of the Ebbw Vale line and this will look at reinstating the link to Newport and consider the issue of increasing services on this line.
- 5.5 The Masterplan will form part of the implementation plan for 'A Foundation for Success', with the latter to be reviewed every five years. Whilst the Masterplan identifies investment and development opportunities within the Newbridge to Risca Corridor, the Council's Regeneration Project Board will prioritise projects and proposals for consideration by Cabinet in line with the Council's Corporate Objectives

and delivery will therefore be dependent on decisions made by Cabinet.

Draft Newbridge To Risca Corridor Masterplan

5.6 The Draft Newbridge to Risca Masterplan has been developed with the following vision:

""The Newbridge – Risca Corridor will capitalise on its position as a significant employment, retail, tourism and recreation centre, to be a vibrant place in which people will choose to live, work and spend their free time.

The area will provide housing that meets local housing needs through the redevelopment of derelict and vacant land, where possible.

The area will provide a wide range of employment opportunities based on a broadening of the employment base through more efficient use of existing employment sites and the redevelopment of sites and town centres for retail, service and commercial employment opportunities.

The main centres of Risca and Newbridge will be vibrant and attractive places that people will go to for recreation and relaxation as well as for shopping and accessing services. This will be done through diversification, redevelopment and environmental improvement that will provide a wider range of services and create an environment that will encourage the night-time and foundational economy.

The tourist economy will be strengthened through significant improvements to its main tourist attractions and through increased accessibility and interpretation that will make access between the attractions, the town centres and other destinations easier for all and will publicise and inform people of these links to maximise the benefits for the overall economy of the area.

The area will continue to be an attractive place to live, set in a quality landscape with integrated landscape, parks and the Sirhowy County Park providing a network of recreational spaces that will provide a range of opportunities for informal recreation and leisure, providing increased quality of life and well-being."

5.7 The Masterplan Vision is supported by a series of Objectives that set out the key elements of the approach to the area, and these will drive the delivery of a series of projects and actions that are set out in the Masterplan Strategy and Framework. that sets out the principles of how the area will develop over the time.

Consultation to date

The Draft Masterplan has been the subject of extensive engagement with ward members and the council officers listed under section 11, below. The observations made during this initial period of consultation have helped to shape the current draft. However, this is only the start of the process, and the intention is now to publish this draft document to enable any interested residents / groups / businesses to contribute to its further development.

Conclusion

5.9 The central theme of the Masterplan is to engender economic and employment growth through maintaining and enhancing the existing employment base, particularly focusing on growing the tourist economy and attaining additional benefit through integrating these with other services and attractions to maximise the benefits.

5.10 By putting in place a framework for investment and regeneration within the Newbridge to Risca Corridor that seeks to take forward these priorities, as well as implementing those of 'A Foundation for Success', the Masterplan has the ability to help bring about transformative change in this part of the County Borough.

6. ASSUMPTIONS

6.1 No assumptions have been made in respect of this report.

7. SUMMARY OF INTEGRATED IMPACT ASSESSMENT

- 7.1 The Masterplan sets out a series of broad projects and proposals that will deliver a vision for the masterplan area. A key underlying theme of the Masterplan is to reduce inequality, particularly through the generation of new job opportunities through enhancements in the existing employment base, the tourist economy and the town centre and foundational economies. The Masterplan also seeks to increase accessibility throughout the masterplan area making it easier for everyone to access their required services and facilities.
- 7.2 The masterplan identifies broad level projects and proposals and the IIA has not identified any adverse impacts in respect of these. As the proposals come forward to implementation the detailed projects will be the subject of IIA that will pick up any impacts and propose mitigation where more details are known.
- 7.3 Overall the Newbridge to Risca Masterplan does not give rise to any issues in respect of the IIA.

Link to the full IIA

8. FINANCIAL IMPLICATIONS

8.1 Funding sources (where known) for specific projects are identified in Section 7 of the Masterplan. Decisions on the funding and delivery of individual projects will be made by Cabinet, based on the Council's Corporate Priorities, and will be reported separately.

9. PERSONNEL IMPLICATIONS

9.1 There are no personnel implications arising from this report.

10. CONSULTATIONS

10.1 All consultee comments have been considered and, where necessary, incorporated into this report.

11. STATUTORY POWER

11.1 Local Government Act 2000

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Consultees:

Councillor Mrs Eluned Stenner, Cabinet Member for Performance,

Economy and Enterprise

Councillor John Ridgewell, Chair Housing and Regeneration Scrutiny

Committee

Cllr Mike Adams, Vice-Chair Housing and Regeneration Scrutiny

Committee

Relevant ward members:

Councillor Adrian Hussey

Councillor Leeroy Jeremiah

Councillor Gary Johnston

Councillor Ross Whiting

Councillor Nigel George

Councillor Arianna Leonard

Councillor Philippa Leonard

Councillor Bob Owen

Councillor Denver Preece

Councillor Andrew Whitcombe

Councillor Julian Simmonds

Mark S Williams, Corporate Director, Economy and Environment

Steve Harris, Head of Finance and S.151 Officer

Robert Tranter, Head of Legal Services & Monitoring Officer

Lynne Donovan, Head of People Services

Rhian Kyte, Head of Regeneration & Planning

Marcus Lloyd, Head of Infrastructure

Mark Williams, Interim Head of Property Services

Robert Hartshorn, Head of Public Protection, Community & Leisure

Services

Keri Cole, Chief Education Officer

Mike Headington, Green Spaces and Transport Services Manager

Jeff Reynolds, Sport & Leisure Facilities Manager

Fiona Wilkins and Jane Roberts-Waite, Housing

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Ryan Thomas, Planning Services Manager

Allan Dallimore, Regeneration Services Manager

Phil Griffiths, Green Space Strategy and Cemeteries Manager

Clive Campbell, Transportation Engineering Manager

Claire Davies, Private Sector Housing Manager

Jared Lougher, Sport and Leisure Development Manager

Background Papers:

A Foundation for Success

Appendices:

Appendix 1 Draft Newbridge to Risca Masterplan





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Section 1: Introduction

1.1

This masterplan sets out the future development and regeneration opportunities proposed for the lower Sirhowy and Ebbw Valleys that comprise the Newbridge to Risca Corridor. It seeks to facilitate significant change in order to promote communities, strengthen the economy and improve the quality of life of people who live, work, and spend time in this area.

1.2

The masterplan provides a comprehensive framework for the future of the Newbridge to Risca Corridor. It is flexible and can adapt to changing economic and market conditions and meet the requirements and aspirations of both the private and public sectors through regular review. The masterplan is designed to be reviewed every five years, in line with the regeneration strategy, 'A Foundation for Success'. It is recognised that, while there

are some projects that can be delivered within the short to medium term, there are longer term projects and aspiration which are reflected in this masterplan as part of the holistic approach to the regeneration of the area.

1.3

There is an exciting opportunity to facilitate significant change through the Cardiff Capital Region City Deal (CCRCD), which will provide resources to unlock significant economic growth in the region, delivering jobs and private sector investment. Whilst CCRCD seeks to relieve pressure on Cardiff as its regional city, it also seeks to promote growth in smaller towns and industrial communities in order to rebalance social justice and prosperity. This masterplan seeks to provide a direction of travel to ensure a transition towards economic and social success.

1.4

The City Deal Investment Fund will also

facilitate the delivery of the South East
Wales Metro. And, whilst the Ebbw Vale
railway line is not included in this round
of Metro improvements, improvements to
bus services, which provide a high level of
accessibility throughout the area, are part of
the overall package. Future phases of Metro
development will include a review of the
Ebbw Vale line and will look at reinstating
the link to Newport and consider the issue of
increasing services on this line.

1.5

The masterplan has been prepared within the context of the adopted Caerphilly County Borough Local Development Plan (LDP), which sets out the Council's land use objectives for the County Borough, but it also sets out longer term goals to ensure that the momentum of change also extends well into the next decade. Many of the projects identified in this masterplan are aligned to proposals contained within the adopted

LDP. The LDP is currently being reviewed to provide the policy framework to control development in future years. Furthermore, relevant proposals may also be included within a Strategic Development Plan for the Cardiff Capital Region. The masterplan will therefore need to be reviewed to take into account the relevant policies and proposals contained within the different tiers of development plans as they emerge.

1.6

The masterplan has been prepared in the context of the overarching regeneration strategy for the County Borough, 'A Foundation for Success' as well as the economic development strategy 'Delivering Prosperity'. 'A Foundation for Success' sets out four key themes that need to be addressed:

- Supporting Business
- Connecting People and Places
- Supporting People
- Supporting Quality of Life.

1.7

The masterplan discusses development in general, but it also identifies sites that should be protected, developed or redeveloped. It supports housing proposals in sustainable locations and seeks to promote the area as a significant place for business, leisure, education and tourism. It also seeks to create prosperous town and village centres that provide the services and facilities that residents want and improve accessibility between them and the many other destinations in the masterplan area (such as the Cwmcarn Forest Drive and the network of public and country parks).

1.8

Three of the five masterplans that sit under 'A Foundation for Success' have been prepared and approved and these are:

- The Caerphilly Basin Masterplan
- The Ystrad Mynach Masterplan
- The Heads of the Valleys Regeneration
 Area Masterplan

1.9

The last of the five masterplans, the Greater Blackwood Masterplan, is also in preparation and will follow closely behind this masterplan in progressing towards approval. It is anticipated that the final two masterplans will be approved by the Council in the summer of 2022. 'A Foundation for Success' and its associated masterplans will provide the basis for capturing and maximising regeneration and grant funding. opportunities to improve the county borough as a whole.

Section 2: The Study Area

2.1

The Newbridge to Risca Corridor Masterplan area is located in the eastern half of the county borough and is comprised of the lower Sirhowy and the Ebbw Valleys. The 2011 Census identified that the masterplan area had a total population just over 30,000, with just over 10% of the population living in the lower Sirhowy valley and the remaining population living in the Ebbw valley.

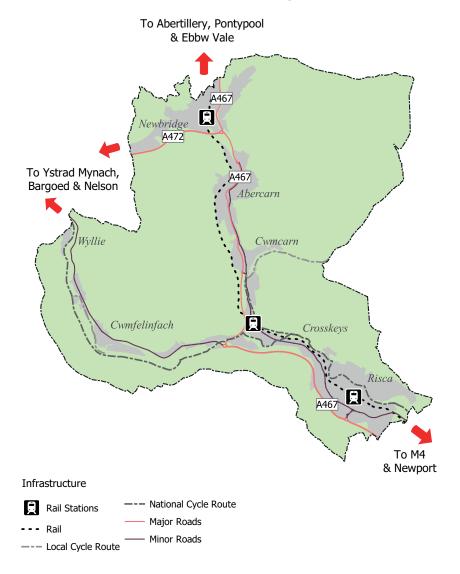
NO 2.2

The masterplan area is comprised of 22 Lower Super Output Areas (LSOAs), 2 of which are within the bottom 25% of LSOAs in terms of deprivation in Wales. As such the masterplan area is not considered to be one that has a significant issue in terms of deprivation although there are pockets of deprivation in the area.

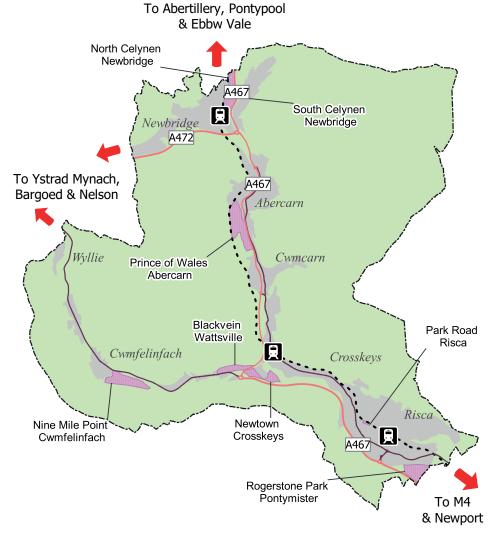
2.3

The Adopted LDP identifies strategy areas

Infrastructure in Masterplan Area



Protected Employment Sites in Masterplan Area



Employment

LDP Protected Employment

Major Roads

Minor Roads

Rail Stations

within the county borough that address the different characteristics of those areas. The LDP identifies the Southern Connections Corridor (SCC), which covers the southern end of the county borough, including much of the area covered by this masterplan, and the Northern Connections Corridor (NCC), which includes Newbridge. Therefore, the masterplan area comprises parts of both the SCC and the NCC. Whilst the LDP strategy has identified different issues and approaches to the two strategy areas, this masterplan focusses on the area as a single cohesive area.

2.4

The masterplan area includes the Principal Town of Risca/Pontymister, and includes the settlements of Newbridge, Pantside, Abercarn, Cwmcarn, Pontywaun, Ynysddu, Cwmfelinfach, Brynawel, Wattsville, and Crosskeys. The area incorporates the wards of Newbridge, Abercarn, Ynysddu, Crosskeys, Risca West and Risca East.

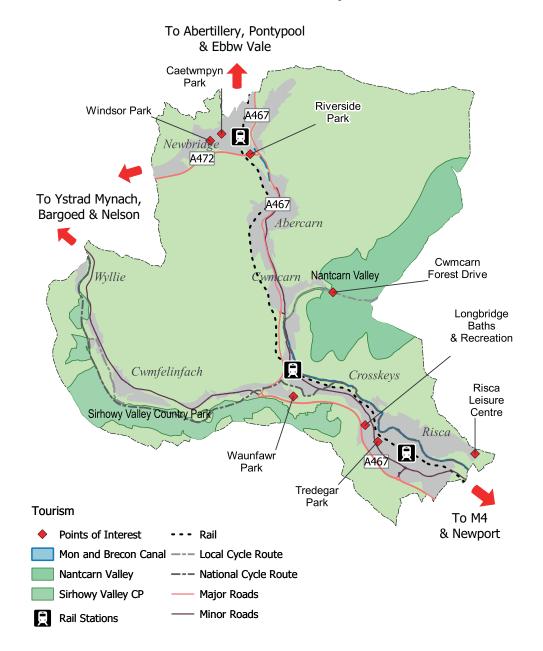
2.5

The masterplan area contains a significant amount of employment land making this an important economic area. The main employment sectors in the area are manufacturing, wholesale/retail, education, public administration and human health. The LDP protects 8 employment sites within the area, namely South Celynen (Newbridge Road) and North Celynen (North of access road) in Newbridge, Prince of Wales in Abercarn, Newtown in Crosskeys, Park Road in Risca, Rogerstone Park in Pontymister, Nine Mile Point in Cwmfelinfach, and Blackvein in Wattsville (these have a combined area of roughly 83 hectares).

2.6

The area contains one Principal Town Centre in Risca/Pontymister, and this is the main destination for shoppers in the area in terms of food shopping, whilst Newport is the primary destination for bulky goods. In addition, the area includes the Local Centre

Tourist Attractions in Masterplan Area





of Newbridge and neighbourhood centres of Cwmcarn, Abercarn and Crosskeys.

2.7

The area has a strong leisure and tourism offer, being home to the nationally significant tourist attraction of Cwmcarn Forest Drive the Crumlin arm of the Monmouthshire and Brecon Canal and the prestigious Newbridge Memorial Hall and Institute. The area also contains significant leisure opportunities including several public parks, a country park, two leisure centres and open commons.

2.8

From Monday to Saturday, the Ebbw Valley has an hourly rail service, but services on Sunday are infrequent and poorly coordinated. Stations at Newbridge, Crosskeys and Risca & Pontymister serve the line. In addition, there are frequent bus services that run through this valley that provide a robust public transport system that improves accessibility to destinations within, and outside of the masterplan area. Future

improvements as part of the Metro Plus programme include proposals to reinstate the rail line to Newport station and reviewing the potential for improving the number of services that can be accommodated on this line, potentially moving from two services an hour to four.

2.9

The lower Sirhowy Valley lacks a railway line but has a half-hourly bus service. Overall, its public-transport links to other parts of the borough are weaker than those of the Ebbw Valley.

Section 3: The Context

3.1

In providing the context to the master-plan it is important to understand the strengths, weaknesses, opportunities and threats that currently exist within the Newbridge to Risca corridor.

Strengths

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- There is a strong employment base with a wide range of business sectors spread throughout the area.
- There is a strong tourism offer that includes Cwmcarn Forest Drive, the Monmouthshire and Brecon Canal and the Newbridge Memorial Hall and Institute.
- Strong retailing cores with resilient town centres based upon independent outlets.
- Well-performing principal retail centre at Risca with a wide range of independent outlets.
- The Ebbw valley has excellent public transport links with three rail stations and

- regular and frequent bus services through the Ebbw valley.
- Located within a dramatic natural and semi-natural environment.
- Set within a high-quality landscape that is protected for its value.
- The area contains the Sirhowy Valley Country Park providing excellent recreation, leisure and lifelong learning opportunities.
- The area contains two leisure centres that provide excellent facilities for formal leisure.
- The area contains several public parks that provide space for informal recreation and benefits to the well-being of residents.
- Cwmcarn Forest Drive, with its world class mountain bike facilities, is located within the area, providing significant formal and informal recreation opportunities.
- There are several Welsh medium schools

- located in the area, helping to promote and grow the Welsh language.
- A new library, resource centre and customer-first facility are in the former Palace Cinema in Risca, providing valuable services to residents.
- Flood alleviation works have recently been completed addressing issues of flooding in the Risca area

Challenges

- Higher than Welsh average number of people employed in manufacturing sector, which is vulnerable to the impacts of recession.
- Several large individual employment sites have been lost in recent years.
- There are limited development and redevelopment opportunities due to topography and flood risk issues.
- The lower Sirhowy valley is not served well

Page 3

- by public transport, with only 1 service route operating an hourly service.
- The Ebbw Valley rail line currently only goes to Cardiff, rather than its historic route to Newport.
- The communities in the lower Sirhowy
 Valley are isolated from the and much of the rest of the county borough and has few services for residents.
- Nearly 10% of the population is in bad or very bad health (source: 2011 census).
- Many town-centre businesses are in small, old premises.
- Some parts of the town centres look dated.
- Some areas of public open space are tucked away or otherwise underused as assets.
- Uneven demand for industrial and office sites.
- Large and prominent brownfield sites remain undeveloped.
- Too few signs directing people to local attractions.

 Lack of a major hotel and few other types of tourist accommodation.

Opportunities

- More flexible approach to land uses in town centre.
- Create more lively streets by making space for temporary uses, pop-up stalls, markets, events in town centre.
- Improved rail services under South Wales Metro.
- Links to valleys-wide cycle-path network.
- International Convention Centre Wales, Celtic Manor (visitors create demand for accommodation, entertainment and hospitality) is a 22-minute drive from the Principal Town of Risca.
- Possible restoration of the Monmouthshire and Brecon Canal ('ERDF Monmouthshire & Brecon Canal Adventure Triangle').
- New sources of regeneration funding (for example, Cardiff Capital Region, UK Government Levelling Up Fund).
- South Wales Metro.

Threats

- Post-shutdown recession (possibility of job losses and cuts to public services, including transport).
- Further shutdowns and physical-distancing requirements.
- Competition from larger retail and leisure centres (including out-of-town shops).
- Internet shopping.
- Flood risk.
- Less regeneration funding may be available (UK no longer a member of the EU).
- Size of population (a 2020 forecast suggests that the county's population may increase by only one percent between 2018 and 2028).
- Ageing population.

Section 4: Vision for the Newbridge to Risca Corridor

4.1

The Newbridge to Risca Corridor comprises the principal centre of Risca/Pontymister, the local centre of Newbridge and the Ebbw and Lower Sirhowy Valleys. Development and redevelopment in this area will need to capitalise on its position as a sub-regional employment centre, with a significant tourist **T** and retail/commercial economy, set within outstanding landscape with a wide variety of informal and formal recreation opportunities. A Vision and a series of Strategic Objectives have been identified, based on the analysis set out in Section 3, that seek to address the masterplan area's threats and weaknesses, by maximising the positive impact of its strengths and taking advantage of its opportunities. The vision for the masterplan area is:

"The Newbridge – Risca Corridor will capitalise on its position as a significant employment, retail, tourism and recreation centre, to be a vibrant place in which people will choose to live, work and spend their free time.

The area will provide housing that meets local housing needs through the redevelopment of derelict and vacant land, where possible.

The area will provide a wide range of employment opportunities based on a broadening of the employment base through more efficient use of existing employment sites and the redevelopment of sites and town centres for retail, service and commercial employment opportunities.

The main centres of Risca and Newbridge will be vibrant and attractive places that people will go to for recreation and relaxation as well as for shopping and accessing services. This will be done through diversification, redevelopment and environmental improvement that will provide a wider range of services and create an environment that will encourage the night-time and foundational economy.

The tourist economy will be strengthened through significant improvements to its main tourist attractions and through increased accessibility and interpretation that will make access between the attractions, the town centres and other destinations easier for all and will publicise and inform people of these links to maximise the benefits for the overall economy of the area.

The area will continue to be an attractive place to live, set in a quality landscape with integrated landscape, parks and the Sirhowy County Park providing a network of recreational spaces that will provide a range of opportunities for informal recreation and leisure, providing increased quality of life and well-being."

The vision for the masterplan will be supported by a series of strategic objectives outlined below that will drive its delivery and translate directly into a series of projects and actions that:

A - Protect and enhance the Masterplan area's status as a sub-regional employment centre by:

- Protecting established employment sites
- Redeveloping under-used or vacant employment land
- Diversifying uses in town centres
- Improving the tourist offer by enhancing existing and developing new tourist attractions
- Strengthening links between schools, colleges and employers

With the limitations imposed by the area's topography and flood risk issues it is important to maximise all employment opportunities. Maintaining and protecting

the existing employment sites, redeveloping vacant and underused land and taking opportunities presented in other sectors of the economy are key elements in establishing this.

B - Reinforce the role of the masterplan area's two main town centres as service centres by creating attractive, accessible and busy destinations offering a wide mix of daytime and night-time uses and services.

With retailing facing ever-increasing pressures from changing habits and the internet, it is essential that action is taken to diversify the uses within the two main centres to provide a wider retail and service offer that will prolong stays and encourage uses that will establish and reinforce the night-time economy and create lively streets that attract visitors to the centres.

C - Promote and enhance the tourist economy by diversifying and increasing the tourist product, providing opportunities for the development of tourist accommodation and linking tourism assets together and with town centres and recreation and leisure opportunities.

Tourism is a key sector of the local economy. Diversifying the offer and enhancing the overall tourist product can only be good for the area. A key element of the this is interpretation and linking tourist destinations to other attractions such as the main town centres, the country park and the many informal and formal leisure facilities that are present throughout the area. Strengthening these links will create a wider visitor spend that will assist in enhancing the overall economy of the area. There is a pressing requirement for the provision of accommodation to facilitate tourist overnight visits.

D - Diversify and improve the offer at Cwmcarn Forest Drive and improve interpretation and links between it and Monmouthshire and Brecon Canal, the town centres and other attractions

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Cwmcarn Forest Drive is one of the major tourist attractions in the county borough, realising approximately 240,000 visitor trips every year. The Council is committed to enhancing the tourist offer at Cwmcarn to make it an adventure destination. To maximise the benefit of increasing visitors to the area it is essential that they are aware that Risca/Pontymister town centre is a short distance away and that the canal, an attraction in its own right, provides a direct connection between the two. Additional interpretation is required to publicise the other attractions in the area and the frequent bus services that provide a high degree of accessibility between them.

E - Improve accessibility to masterplan area's services and attractions both internally to the masterplan area and farther afield

This is a key measure to maximising the benefit of linking attractions and destinations.

The Ebbw Valley is already served by a frequent bus service and there are three

stations serving the Ebbw Vale passenger rail service to Cardiff. It is important, therefore, to increase accessibility through active travel to complement the existing longer distance transport provision and to increase accessibility to the lower Sirhowy valley and the Country Park. Making the masterplan area more accessible will stimulate social and economic activity and create a fairer, more inclusive community.

F - Promote the health and well-being of residents and visitors by protecting and enhancing accessible community facilities, including sport and leisure facilities

The masterplan area contains several formal and informal leisure and recreation facilities that are well spread across the area. These facilities can improve the well-being and health of residents and visitors, and protecting and enhancing them will serve to increase their social, cultural, environmental and physical benefits to residents and visitors alike.

G - Provide housing that will meet local housing needs through the redevelopment of derelict and vacant land where possible

Owing to the topography and flood-risk issues in the area, there is little suitable land for new housebuilding. Consequently, opportunities for the redevelopment of vacant or underused sites should be taken appropriately.

H - Promote the area's attractions as a group of connected places to be enjoyed by local people and visitors alike

Signs and promotional material (traditional and electronic), clear and consistent in their design, should encourage local people and visitors to use active-travel routes and public transport to explore the area's attractions, such as Cwmcarn Forest Drive, Monmouthshire and Brecon Canal, Waunfawr Park, Sirhowy Valley Country Park, the town centres, and Newbridge Memo. (The details of the marketing campaign would be considered as part of a separate project.)

Section 5: The Development Strategy

5.1

This section will set out the development strategy in the masterplan area. Specific sites will be considered in the next section ('The Masterplan Framework').

Employment and Skills

5.2

The masterplan area contains eight employment sites that are protected for employment use in the Adopted LDP. The sites are identified as secondary sites, suitable to accommodate general industrial uses (Use Classes B1, B2 and B8). The sites are:

- Rogerstone Park in Pontymister
- Park Road in Risca
- Newtown in Crosskeys
- Prince of Wales in Abercarn
- Blackvein in Wattsville
- Nine Mile Point in Cwmfelinfach

- North Celynen (Newbridge Road) in Newbridge
- North Celynen (North of site access road)
 in Newbridge.

5.3

These sites provide over 80 hectares of employment opportunities and it is essential that the protection for these sites is continued in the 2nd Replacement LDP, which is currently being prepared. Whilst these sites need to be protected to retain their employment status, it is also important that they be allowed to develop and evolve to meet the future needs of business and a flexible approach towards their development and redevelopment should be taken.

5.4

There is an ongoing requirement for SME (small and medium-sized enterprises) and starter business units throughout the county

borough and the masterplan area shares this need. However, there is also a real emerging need for employment land to allow for the expansion of existing indigenous industries and for existing industries seeking to relocate into the county borough. Whilst the masterplan area shares these requirements, the topography of the area combined with the constraints on land resulting from the flood risk issue, means that there is little, if any, land suitable for future employment development.

5.5

However, the masterplan seeks to support the employment base of the area by increasing accessibility, improving the overall environment of the area and by targeting integrated ancillary and foundational economy projects that will collectively improve the economy and provide additional employment opportunities.

Support is available throughout the borough from the CCBC Employability Team, which helps people not only to find placements and sustainable employment but to gain work-related skills and qualifications.

Support is available to those in work who require upskilling and to anyone who is under-employed.

Foundational Economy

5.7

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The Welsh Government states that:

'The foundational economy consists of basic services and products. People rely on these services and products and they keep us safe, sound and civilised. Examples of the foundational economy are:

- care and health services
- food
- housing
- energy
- construction
- tourism
- retailers on the high street.'

5.8

The area includes the Principal Town Centre of Risca/Pontymister and the Local Town Centre of Newbridge as well as neighbourhood retailing in many of the other settlements in the area. During the COVID-19 restrictions the Risca/Pontymister Principal Town Centre has been shown to be the most resilient of the county borough's five Principal Towns because it has the highest proportion of local independent traders, rather than being reliant on regional or national multiples, which have suffered significant closures during this period. The position in Newbridge is similar.

5.9

The area has a strong tourism base, headed by Cwmcarn Forest Drive, which is a nationally important tourist attraction for Wales and the County Borough. The Council seeks to build on the tourist economy by promoting the diversification of the activities on offer at Cwmcarn and by seeking to integrate and interpret the attractions within the area and beyond as a single combined offer, producing

linked trips from the tourist attractions to the retail centres and to the other leisure facilities that are present.

5.10

A key issue facing the local tourist industry is an acute shortage of overnight tourist and business accommodation. Whilst Caerphilly county borough currently has 127 accommodation facilities, both serviced and non-serviced, over double the amount present in 2013, this delivers just 2.8% of the visitor spend that takes place in the county borough. Identifying opportunities for the provision of further tourist accommodation must be a key priority for the Masterplan, as well as linking these to the tourist and leisure offer in the area.

Town Centres

5.11

Risca is the main centre for services within the area but the commercial function of the area is largely overshadowed by its close proximity to Newport and to some extent Blackwood. The shops are predominantly small independent retailers, giving Risca the feel of a market town. The former Palace Cinema has been redeveloped into a Library and Customer First facility whilst preserving the historic façade of the building. The town benefits from having the large Tredegar Grounds Park located at its heart, providing a popular area for informal recreation and a purpose-built event site

5.12

Risca has several potential development sites which offer a variety of opportunities which will aid the sustainability of a diverse local economy. The strategic objective for Risca is to exploit the town's relationship with Newport and the wider Cardiff Capital Region and target much needed housing, employment and tourism growth. Coupled with existing tourism attractions in the locality at Cwmcarn Forest, Sirhowy Country Park and the Monmouthshire & Brecon Canal, there is significant development potential for the area. The vision for Risca is to create a safe,

people friendly, desirable and attractive place to shop and visit, with a high-quality public realm and integrated multi-functional green spaces. An economically strong centre which has embraced change and diversified to meet the changing needs of the area, with a wide range of facilities and services, including new independent shops, enhanced cultural provision and a family-focused evening economy which satisfies the demands of the resident population and increasing visitors to the area.

5.13

Newbridge is the second largest town within the area. It comprises a small town centre serving local needs, but it serves an important role in providing leisure and community facilities, particularly Newbridge Memo & Library, Newbridge Leisure Centre, Newbridge Rugby Football Club Ground, Bowling Green, and the Comprehensive School. Newbridge benefits from a strategic location along the A469 transport corridor and by virtue of this location it relates to other towns and villages

along this route rather than settlements to the west.

5.14

The masterplan seeks to improve the town centres for local people and visitors alike. There is a current trend towards extending the hours of vitality for centres by stimulating and promoting uses that will extend activity into the evening to create a more vibrant night-time economy. In addition to this it is also important to diversify the offer within each of the centres to provide different experiences and services so that people will spend more dwell-time in them. These changes will require a significant amount of flexibility to deliver and will also require improvements to the town centre environment to make staying longer a more attractive proposition.

5.15

A key issue for both town centres will be improved linkages to the existing tourist attractions and the leisure facilities that are in the area.

Therefore, the Council, with its partners and the private sector, will seek to diversify both town centres to facilitate the night-time economy and to engender longer stays for multiple purposes. It will also try to simplify journeys between town centres, leisure facilities and tourist attractions.

Recreation and Leisure

5.17

The area has an excellent provision of formal and informal recreation and leisure facilities that cater for all sectors of society. Formal facilities include the Sirhowy Valley Country Park, nine formal public parks (Tredegar Park, for example, is in the centre of Risca), sports pitches, bowling greens, smaller green spaces (for example, Glan-y-Nant Memorial Garden, Cwmfelinfach, which is protected by Fields in Trust) skate parks, kick-walls, playgrounds, Multi-Use Games Areas, tennis courts and two leisure centres that offer a wide range of activities and classes. The masterplan will seek to link these facilities together to provide

an integrated set of facilities that will benefit visitors and improve the quality of life for residents.

Cwmcarn Forest Drive

5.18

The area is home to Cwmcarn Forest Drive. which is already a significant tourist attraction in bringing in approximately 240,000 visitors to the area in 2019. It is an adventure destination based on its environment and its world class mountain biking courses. A £4m investment programme at Cwmcarn Forest has seen a new partnership model between the Council and Natural Resources Wales develop and future investment options are being drawn up by tourism consultants Tomorrow's Tourism, who have been commissioned to develop Cwmcarn Forest as a regional tourism attraction. It is envisaged that the plan will allow Cwmcarn Forest to drive the wider regeneration of the area, linked to Risca town centre.

5.19

The masterplan will supplement this

with projects aimed at increasing the visibility of this facility at other tourist and leisure facilities and through accessibility improvement through the active travel network to expand the scope of active travel beyond the site to link to important external attractions such as the Risca/Pontymister and Newbridge town centres and the Monmouthshire and Brecon Canal.

Transport and Connectivity

5.20

The masterplan area comprises two valleys that are slightly different in their transport provision. The Ebbw Valley is served by the Ebbw Vale railway line and has frequent bus services. The Ebbw vale line runs through the length of this valley, and the area has railway stations at Newbridge, Crosskeys and Risca & Pontymister. An hourly service runs between Cardiff Central and Ebbw Vale. The reinstatement of a second line, together with changes to the track bed and the creation of passing loops, might allow the service to run four times an hour.

In the Ebbw valley, a bus service runs every 15 minutes. The service uses the old main roads through all the settlements and so it services all the settlements in the valley providing links between central Newport and Blackwood. The service provides decent accessibility throughout the area during the day, although the reduction in services in the evening and night reduces accessibility for the night-time economy.

5.22

The lower Sirhowy Valley lacks a railway line and has slightly less frequent bus services. Overall, its public-transport links to other parts of the borough are weaker than those of the Ebbw Valley.

Active Travel

5.23

The term 'active travel' refers to 'purposeful' journeys made on foot, in wheelchairs or on bicycles. The destination of an 'active-travel journey' might be a workplace, a school (or

college or university), a shop, a bus or railway station, a leisure facility or a tourist attraction. Welsh Government's aim is to maximise the number of short trips that are undertaken using active travel. The masterplan area already has some active-travel routes and these have been identified, along with potential improvements to the network, in the Council's active travel plan. The Active Travel Plan is currently the subject of review, with the potential to include new proposals that can deliver the aspirations set out in this masterplan.

5.24

The active travel network is the key instrument in making the destinations within the masterplan area accessible and therefore this is a key element in delivering the overall vision for the area. Active travel will underpin the projects set out in the masterplan framework (see section 6) and will link key locations to help in developing an integrated economy based on the town centres and the tourist and leisure attractions in the area.

5.25

The masterplan will set out proposals to improve connectivity between these assets and to improve accessibility throughout the area.

Tourism

5.26

A significant element in the economy of the masterplan area is tourism and tourismrelated activities. Cwmcarn Forest Drive attracts approximately 240,000 visits a year and is the cornerstone of tourism in the area. The Sirhowy Valley Country Park, the Newbridge Memorial Hall & Library and the western arm of the Monmouthshire and Brecon Canal also contribute to the overall tourist offer of the area and of the county borough.

5.27

Whilst the tourist economy in the masterplan area is strong there are several issues that need to be addressed to strengthen it. There is a need for greater integration between the

various offers and between the destinations and local centres and leisure facilities. Tourist accommodation is scarce throughout the county borough. In the masterplan area, Ynysddu Hotel has the potential to be very popular with walkers and mountain-bikers, but Cwmcarn Forest Drive cannot yet accommodate many overnight trips. The attractions themselves can be enhanced and diversified to strengthen their individual offers.

Community Facilities O 5.28

Community facilities are those facilities directly related to the communities in the masterplan area and include libraries, community centres, doctor and dental surgeries and schools. Community facilities are key elements in the well-being of residents and improving these facilities will improve the quality of life for residents as well as those that visit and work in the area. Recent developments in Risca/Pontymister have seen the former cinema turned into a

library and community resource centre and the restoration of the Memorial Hall and Institute in Newbridge has brought back a theatre space that adds to the cultural richness of the area.

5.29

Education is also a key factor in the well-being of residents, providing the qualifications for residents to seek work and to improve and change their skill sets through life-long learning. Crosskeys College sits at the top of the education tree in the Masterplan area offering GCSE and A level courses as well as other skills-based and higher education courses. Cwmcarn High school has now been demolished and opportunities exist to improve the education provision in the area, through the provision of a new Welshmedium secondary school.

5.30

The council's Adult Education Service (main office/centre in Oxford House, Risca) recognises the value of learning throughout life and remains committed to providing a wide range of educational opportunities to all learners. The service aims at meeting the needs of individuals and local communities and encouraging lifelong learning through partnership with other education providers. The service uses funding from the Welsh Government to fund courses of learning delivered in a range of locations across the county borough. The service works with other organisations to offer a range of learning opportunities.

Housing

5.31

This area is highly constrained by its topography and flood issues and this severely restricts the amount of land that can be developed. Whilst demand for housing remains high in this area, it is likely to be met through redevelopment opportunities rather than through significant new land release.

Section 6: The Masterplan Framework

6.1

This section sets out site-specific proposals that will help the Council to achieve its vision for the area. Many of the projects are interrelated and the implementation of some of these projects will be dependent upon, or will be developed together with, other projects. In addition to this a key element of the development strategy (see section 5 of the development strategy (see section 5) is the co-ordination and linking of different destinations and projects and as such the projects set out in the section are an overall package of measures rather than individual standalone projects.

A. Protect and enhance the Masterplan area's status as a sub-regional employment centre by:

- Protecting established employment sites;
- The redevelopment of under-used or vacant employment land;

- The diversification of uses throughout the main town centres;
- Improving the tourist offer by enhancing existing and developing new tourist attractions; and
- Strengthening links between schools, colleges and employers.

A1 - Land Next to Bridge Street, Newbridge

6.2

This site is inside the defined settlement boundary. Depending on the risk of flooding, it might be suitable for a job-creating use, housing, a riverside playground and park, or even a mix of uses.

Development Principles:

- Make the most of a site near the town centre and the railway station
- Make the most of the riverside location

- A job-creating use or a community-oriented use might be preferred to housing
- May be possible to create a small amount of green infrastructure
- Reuse previously developed land

A2 - North Celynen, Newbridge

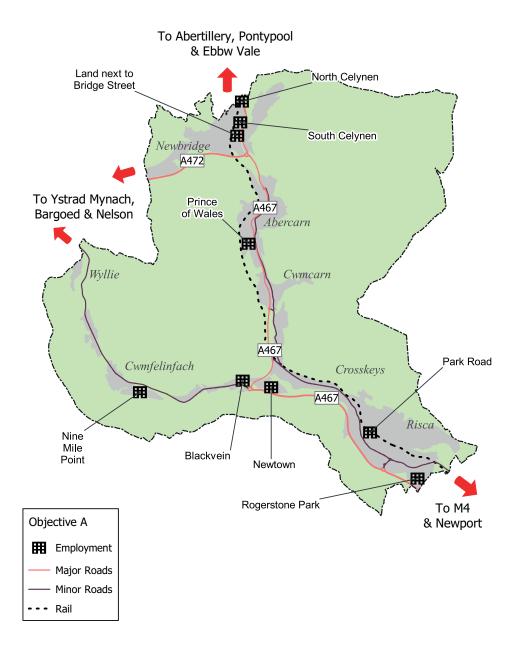
6.3

This piece of land, a protected employment site in the LDP (see policy EM2.14), is only a car park and might be suitable for an extended or additional employment use.

Development Principles:

- Reuse previously developed land
- May be able to give priority to more prestigious job-creating uses
- Safe and convenient active-travel routes between the site, nearby housing estates and the town centre

Protected Employment Sites and Potential Job-creating Redevelopment Projects (see list)



A3 – Protect and redevelop existing employment sites

6.4

The Adopted LDP has identified eight employment sites for protection under policy EM2. These sites cover over 80 hectares of land and provide a wide range of employment opportunities. It is essential that these sites are protected and redeveloped if land becomes under-utilised or vacant to ensure that land for economic development remains available.

B. Establish the two main town centres as attractive, accessible and busy destinations offering a wide mix of daytime and night-time uses and services.

B1 - Land next to Lidl, Commercial Street, Pontymister

This site is allocated in the LDP (see policy CM4.8) for a retail/town centre use. Development of the site would improve the retail mix in the town, strengthen it as a shopping location and provide a greater

Redevelopment Opportunities in Town Centres (see list)

To Abertillery, Pontypool

& Ebbw Vale Caetwmpyn Park wbridge A472 To Ystrad Mynach, A467 Bargoed & Nelson Abercarn Cwmcarn Wyllie Cwmfelinfach Crosskevs Brooklands Brooklands Road Commercial Street Former Birds Site To M4 & Newport

Objective B

★ Town Centres - - - Rail

— Major Roads 📮 Rail Stations

--- Minor Roads

element of choice to shoppers; all of which should maintain and enhance the viability and vitality of the centre.

6.5

Depending on the level of flood risk, this site may still be suitable, in principle, for commercial development.

Development Principles:

- Create jobs and stimulate economic activity within the town centre
- Help to sustain defined settlement and defined town centre

B2 – Former Birds Site, Pontymister

6.6

This site is located to the rear of Commercial Street, directly at the southern entrance of the town centre and within the main commercial core of the town. It is a visually prominent brownfield site jointly owned by the Council and a private developer (the Bird Group of Companies).

The 1.36ha brownfield site comprises of three distinct parcels of land situated adjacent to each other. To the west of the Bird-owned land parcel sits a large flat brownfield site that is owned by Caerphilly County Borough Council (CCBC). A smaller parcel of CCBC land at the north eastern corner of this site consists of a flat landscaped area. The site formerly housed a factory, public car park and nursery (now demolished). Part of the site is shortly to be reinstated as a car park.

6.8

Page 47

The site is constrained by flood issues and this could curtail the range of uses that could be adopted on the site. The council are seeking funding to undertake a study to determine the most appropriate redevelopment opportunities to achieve the overall aim of creating an attractive, sustainable and 'fit for purpose' tourism-focused town centre development that will complement and add value to Cwmcarn Forest Drive and the Monmouthshire and Brecon Canal.

Development Principles:

- Significant well-being and employment opportunities for a range of enterprises and sectors, including retail, leisure, tourism and recreation
- Creation of a major new regional visitor destination point
- Leisure focused development to boost the town centre catchment and help strengthen the existing night- time economy and add value to the visitor experience.
- Stimulate wider commercial development on other sites within the town centre
- To assist in developing the tourism offer in the town, linking it to both the Canal and nationally important Cwmcarn Forest attraction

B3 - Brooklands, Brooklands Road, Risca

6.9

This site is in the defined settlement boundary and forms part of the Council

social services and educational facilities in the Risca area. Part of the site is available for redevelopment. The site is affected by flood issues that may restrict the potential uses that can be redeveloped on the site. The site, subject to access and flood risk issues, could accommodate housing, a small tourist accommodation facility or commercial office uses if it were redeveloped.

Development Principles:

- Reuse of previously developed land
- Potential to diversify uses in the town centre, potentially providing much needed tourist accommodation.
- Redevelopment would need to address access and flood risk issues.
- Potential to create jobs

B4 - Caetwmpyn Park, Newbridge

6.10

Caetwmpyn Park is a marvellous public park and open space located on the northern western side of Newbridge town centre. The park offers informal recreation as an area of peace and tranquility from the more active town centre. However, it also has the potential to be an area for community events and activities.

6.11

Despite the park's recreational potential, there is no signage or integration of the park in the town centre. As a result, visitors are not necessarily aware of the presence of the park and the opportunities it presents. A programme of signage is required, and the presence of the park needs to be publicised as part of the attraction that the town centre offers. In addition to this, local improvements to the park, including a new access on Tynewydd Terrace, should be considered to enhance the qualities and accessibility of the park.

B5 – Diversifying Uses

6.12

Risca/Pontymister and Newbridge town centres have both performed better than

other centres in the county borough during the pandemic and that is mainly due to the high number of independent local retailers that they both contain. Whilst the centres have been performing well, their performance can certainly be improved. This could be achieved through a more flexible application of planning policy to allow commercial and community uses in vacant town centre premises that have previously been restricted or prevented by policy in order to maintain the retail cores of the town centres. Retailing generally has been declining across the country due to changing shopping patterns and the increased use of online shopping. Consequently, it is essential that the town centres be able to diversify to offer a wider range of services and facilities for visitors. A good example of such diversification was the redevelopment of the cinema in Risca/Pontymister into the library and resource centre. Moving forward facilitating the diversification of premises to uses that would broaden and strengthen the

night-time economy and enable commercial employment opportunities, including offices and services, will be considered more favourably as and when opportunities arise.

6.13

The Council will seek to address the issue of vacant buildings in town centres and is currently pursuing an enforcement action plan to require unit owners to improve their properties and to seek new operators. The Council are also in the process of introducing new parklets in Risca town centre to enable traders to extend their trading area outside.

6.14

Before the pandemic, several town-centre events were held in Tredegar Park, and the Council intends to organise more such events once the remaining coronavirus-related restrictions have been lifted.

B6 – Risca/Pontymister and Newbridge
Town Centre Environmental and
Accessibility Enhancements.

Whilst both town centres have been performing well during the restrictions there are improvements that can be made to the overall environment in the town centres that can assist in making them more attractive, increase dwell time and enhance the potential for the night-time economy.

6.16

The Council are therefore currently seeking unding for a place-shaping Report for Risca/ Pontymister Town Centre which will make recommendations on development and redevelopment opportunities, diversification and environmental improvements to create a place with its own strong identity.

6.17

Improving the accessibility to, and the environment of, the centres will make them more attractive to visitors and will provide an impetus to the redevelopment and diversification opportunities that present themselves in the town centres. Several

areas could benefit from environmental and accessibility improvements in both town centres and these include:

Risca

- Junction of Newport Road, Mill Street, B4591 and Commercial Street, Pontymister
- Footway next to Texaco filling station, Pontymister
- Commercial Street, Pontymister
- Path between Commercial Street and Tesco, Pontymister
- Tredegar Grounds (Risca Park), Risca
- Junction of Tredegar Street and Dan y Graig Road, Risca

Newbridge

- Public lavatories, High Street
- Newbridge Labour Club, North Road
- Victoria Terrace
- Footway near One Stop, High Street
- Outside the Newbridge pub, High Street

- North Road (leading to High Street)
- A467
- Bridge Street
- Junction of Newbridge Leisure Centre and **Bridge Street**
- Links Between the Railway Station (town centre) and Newbridge Leisure Centre

6.18

The main routes into the town centres. should also be made more attractive to, and convenient for, walkers, wheelers and cyclists. Improvements might include wider footways, segregated cycleways, new pedestrian crossings, and street layouts that discourage people from driving.

C - Promote and enhance the tourist economy by diversifying and increasing the tourist product, providing opportunities for the development of tourist accommodation and linking tourism assets together and with town centres and existing recreation and leisure opportunities.

C1 - Newbridge Memorial Hall and Institute ('Memo'), Newbridge

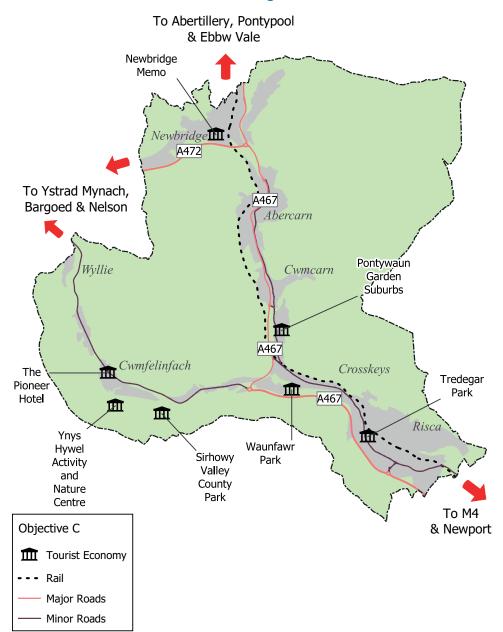
6.19

Newbridge Memorial Hall and Institute ('Memo') has been the subject of significant investment in the recent past, which has brought this impressive building back to use as an Institute and theatre, hosting shows and events.

6.20

The 'Memo' is a significant facility in promoting the night-time economy in Newbridge and complementary uses should be encouraged in the town centre to broaden the night-time offer. It should also be linked to other night-time economy drivers, including Risca/Pontymister Town centre and evening activities at Cwmcarn Forest Drive, as part of an overall promotional campaign that provides information on all the Area's attractions and links them together as a more cohesive product.

Tourist Attractions (Existing and Potential) (see list)



C2 - Tredegar Grounds (Risca Park), Risca

6.21

Tredegar Grounds is a significant landscaped park accessed directly off the main street in the town centre. It provides the opportunity for informal and formal leisure opportunities and has the potential to provide a location for a wide range of tourist and retail-related events that would complement the overall town centre and tourist offer. The park could be enhanced with additional facilities and attractions.

Development Principles

- All activities should give due consideration to the residents in the immediate area who may be affected by noise or activities.
- Any new facilities should be in keeping with the park and its setting.

C3 - Waunfawr Park, Crosskeys

6.22

A nine-hectare site, Waunfawr Park has

sports pitches, a historic bandstand and several other recreational facilities. In 2011, it was given the Green Flag Award, which recognises well-managed parks and green spaces. The park has scope to hold tourist and other events that could improve the visitor attraction offer. Whilst the park is a short distance from the rail station in Crosskeys, visitors are not provided with any information or directions advising of the presence of the park. Improvements in the active travel links between the park and the rail station in Crosskeys and with the Risca/Pontymister town centre would significantly improve the accessibility of this valuable recreational asset.

C4 - Pioneer Hotel, Cwmfelinfach

6.23

The Pioneer Hotel, a grade-II listed building, is in the centre of the village of Cwmfelinfach. As the name suggests the former use of this building was as a hotel, although this use ceased many years ago. The property is in private ownership and the owner has

undertaken some works to the listed building without consent and an enforcement notice has been issued to remedy these works. The building would lend itself to conversion to flats, but the location of the building is unlikely to attract significant interest from the housing market. The reinstatement of the tourist accommodation use in this building would obviously meet the overall aspirations for the masterplan and contribute to the tourist offer in the lower Sirhowy Valley. There is also the potential to provide a mixeduse conversion, comprising an element of business commercial space along with tourist accommodation or limited flatted accommodation.

Development Principles:

- The historic interest of the building needs to be preserved and used as part of any conversion
- Reuse previously developed land
- Potential to create jobs and contribute to the tourist economy

C5 - Sirhowy Valley Country Park

6.24

The Sirhowy Country Park is good for walking and cycling, and it has a wide range of wildlife and heritage assets to discover. It is based on the principle of transport links, both old and new, with the former Tredegar to Newport Docks rail line running through the length of the country park and cycle routes for walkers and cyclists to use that can take them to another of Caerphilly's country parks at Penallta via the National Cycle Network Route 47. In addition to its transport assets, the park offers several different environments from the managed woodlands on the mountainsides to the water environment of the Sirhowy River. The park is an important part of both the Valleys Regional Park and the network of council-managed open spaces. It has the potential to attract even more visitors than it does now. Ongoing environmental improvements include the felling of diseased trees, the planting of replacement and new trees, and the carrying out of 'carbon

sequestration'. Other plans include the creation of a café and a bicycle-hire facility and the use of farm buildings and Babell Chapel for education, interpretation and community activities.

6.25

The Council has developed a vision for the park that sets out the philosophy for improving the country park.

This Vision states:

The development philosophy is to improve the appearance and the experience of using the site through landscape management and encourage greater usage of the areas of the park away from the railway including links into the wider landscape. It is also to increase the links with the local community especially in providing appropriate community facilities and local resource related trade outlets.

The emphasis of this site should be informal, 'extensive' activities based around the spine of the railway. Ynys Hywel farm is a suitable centre from which to manage the landscape

and this function could be combined with public interaction via a link with the main car park, where commercial and park centre activity should be encouraged or facilitated.

C6 – Ynys Hywel Activity and Nature Centre, Sirhowy Valley Country Park

6.26

Based near the village of Cwmfelinfach, and located within the Sirhowy Valley Country Park, the Ynys Hywel Activity and Nature Centre is an independently run education centre for children and adults, providing the perfect setting for learning how to live the good life, build the skills and confidence that are essential in every aspect of modern living. The centre also runs corporate team-building days, provides 'respite' and bed-and-breakfast services, and functions as a 'Christian retreat'.

6.27

The development and enhancement of the centre is part of the overall enhancement of the Sirhowy Valley Country Park and developments and enhancements in each

facility will complement those in the other facility. A proposed improvement for the centre is the proposed Hope Well-being Garden which will provide a space for groups who support people dealing with conditions such as Alzheimer's, Parkinson's disease, depression and post-traumatic stress disorder (PTSD).

C7 – Pontywaun Garden Suburbs, Pontywaun

6.28

Pontywaun Garden Suburbs, part of the 'garden city' movement, was built in several phases after the First World War. The historic part of the suburbs is designated as a conservation area, and nearly all the buildings in that area are listed. The suburbs should be promoted as a tourist attraction in walking distance of Cwmcarn Forest Drive and Crosskeys.

D - Diversify and improve the tourism and adventure offer at Cwmcarn Forest Drive and improve interpretation and links between it and Risca and Newbridge town centres and the Monmouthshire and Brecon Canal.

D1 - Cwmcarn Forest Drive

6.29

Cwmcarn Forest Drive is a tourist attraction of sub-regional importance attracting approximately 240,000 visitors a year. The drive contains several attractions including world class mountain biking trails, extensive walking paths, a forest drive with picnic spots and play areas, mountain biking, orienteering and water-based activities through Caerphilly Adventures and an adventure playground.

6.30

A £4m investment programme at Cwmcarn Forest has seen a new partnership model between the Council and Natural Resources Wales develop and future investment options are being drawn up by tourism consultants' 'Tomorrows Tourism', who have been commissioned to develop Cwmcarn Forest as

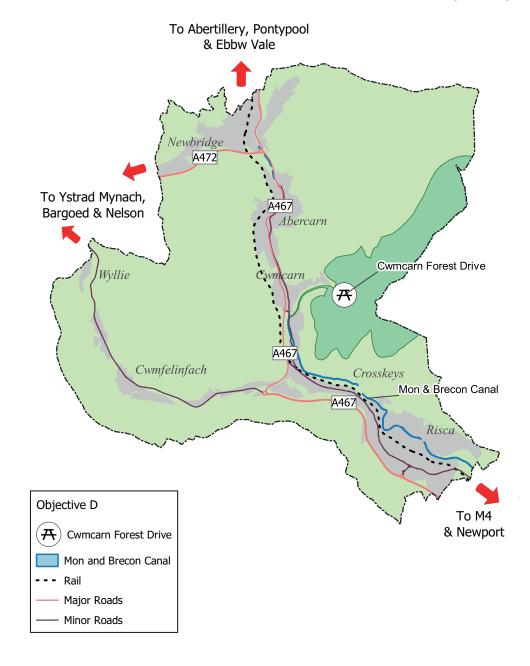
a regional tourism attraction. It is envisaged that the plan will allow Cwmcarn Forest to drive the wider regeneration of the area, linked to Risca town centre.

6.31

Recent improvements and developments on the site include:

- Installation of six new luxury lodges
- Construction of a new family cycling cross country trail for all abilities
- Improvements to the footpath network
- New kitchen refit and new front of house servery and equipment
- Improvement of visitors' centre (removal of old decking, laying of coloured tarmac, creation of new seating area and new toddlers play area)
- Creation of a new adventure play area just below the lake
- Installation of six charging points for EV cars in the main car park

Cwmcarn Forest Drive and Monmouthshire & Brecon Canal (see list)



- Refurbishment of the complete forest drive attraction with the provision of play areas, picnic areas, toilets, car parks and enhanced road surface
- Public Art installation to introduce the legends and the history and folklore of a buried giant (possibly the body of Bran from The Mabibogion) and buried treasure that is, according to legend, guarded by a swarm of bees at Twmbarlwm

6.32

Several improvements have also been identified for implementation in the future. These include:

- Establishing the lake as the focal point of the site (major landscaping scheme, new picnic areas, seating, BBQ facilities, sculpture, access ramps, planting, decking, bridge, parking)
- New parking at the pit wheel (34 spaces additional spaces further up the valley, with a new footpath providing access to the lake)

- Three additional lodges to complete the installation on the lodge field
- Twrch Trail Loop: additional five to seven kilometres of MTB single-track bike trail to allow riders to stay on the mountain longer

6.33

Once the investment options have been prepared and made the subject of wider community involvement, they will be implemented in accordance with a delivery plan when finance is available.

D2 - Monmouthshire and Brecon Canal

6.34

The Monmouthshire and Brecon Canal was constructed over 200 years ago and was built as part of the industrial revolution to carry coal, iron and limestone from where they were mined down to Newport Docks.

6.35

The canal is an important recreational asset that runs through the area, providing cyclists and pedestrians with a dedicated path linking the settlements in the Ebbw Valley. It can enhance the tourist economy by linking tourist and service attractions together.

6.36

Caerphilly County Borough Council, together with Torfaen County Borough Council, and in conjunction with the Monmouthshire, Brecon & Abergavenny Canals Trust, have been successful with a European Regional Development Fund bid to improve the facilities on the canal in both Caerphilly and Torfaen and to develop physical links and key connections between Torfaen and Caerphilly across Mynydd Maen and Twmbarlwm. This is known as the Canal Adventure Triangle.

6.37

The main elements of these improvements within the masterplan area are focused on the Crumlin arm and the key outcome of this work is to enhance the tourism/leisure offer of Cwmcarn within the region and implement infrastructure improvements to the Canal

6.38

The re-opening of sections of the Monmouthshire & Brecon canal ("ERDF Monmouthshire & Brecon Canal Adventure Triangle") could attract more visitors, create more jobs and lead to greater spending in the area.

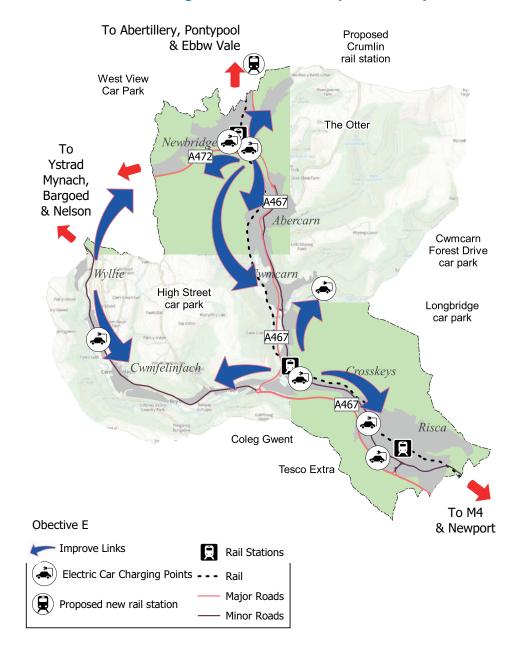
E - Improve accessibility to masterplan area's services and attractions both internally to the masterplan area and farther afield.

E1 – Metro and Metro Plus Improvements to the Ebbw Valley rail line

6.39

Currently this line operates an hourly passenger service to Cardiff, which stops at the three stations in Newbridge, Crosskeys and Risca, accounting for over 350,000 trips annually. Historically this rail line has always served Newport, rather than Cardiff and the extension of the service to Newport has always been an aspiration for this line. Providing a direct link to Newport, rather than Cardiff, gives this line a unique selling point,

Ease of Movement Sought (active travel and public transport) (see list)



as the Rhymney Valley line only serves Cardiff. Consequently, the reinstatement of services to Newport is a critical part of broadening the catchment for the Masterplan area and increasing visitor trips. To accommodate this, work would need to be done to the track and signals on the southern end of the line outside of the masterplan area.

6.40

In addition to this there are aspirations to increase the level of service on the line to a half-hourly or even quarter-hourly service (like the Rhymney Valley Line). This would require laying new track to provide passing loops (for the half hourly service) or relaying much of the second track to allow the 15-minute service.

E2 - Active Travel

6.41

Active travel covers walking and cycling routes for everyday journeys, including to school, to work, to shops and to access services, such as health or leisure centres.

Active travel routes are important for promoting healthier lifestyles and for increasing connectivity and accessibility. The development strategy for the masterplan area is based upon linking attractions, town centres, and employment to provide a cohesive package that will promote the economy of the area and increase the tourist economy.

6.42

The Council has a duty to prepare an Active Travel Integrated Network Map (INM) that shows all the active travel routes in the county borough. The first version of the INM was published in 2015. At the time of writing, the INM had reached the third stage of a review. An updated proposals map will be submitted to Welsh Government no later than 31 December 2021.

6.43

The council will undertake a further stage in the consultation process that will seek views on new routes that should be provided

through the active travel programme.

Once this stage is complete the INM will be reviewed and the new proposals will be identified. The current INM routes are shown in the plans below.

E3 - Accessibility

6.44

The masterplan area needs safe and convenient walking, wheeling and cycling routes between housing estates, public open spaces, railway stations, schools, colleges, town centres, major employment sites and tourist attractions to meet its development strategy of integration of offer to visitors and residents. Whilst there are no specific proposals in the INM at the current time, the following links and improvements will be considered as part for the stage 3 consultation on the review of the INM:

Improving accessibility to Risca/
 Pontymister town centre through radial routes

- Improve links to Rica/Pontymister town centre, in particular:
 - Links to the rail station.
 - Links to Cwmcarn Forest Drive
 - Links to Sirhowy Valley Country Park
- Improving accessibility to Newbridge town centre through radial routes
- Improve links to Newbridge town centre, in particular:
 - Links to Cwmcarn Forest Drive
 - Links to Sirhowy Valley Country Park
 - Links to Pantside
- Improve the links between Newbridge and Risca
- Improve links between Wyllie and Newbridge
- Improve links between Wyllie and Risca
- Improve links between Crosskeys and Pontymister

E4 – Bus Services

6.45

As outlined in the area summary, the Ebbw Valley is well served by bus transport, with a through service operating every 15 minutes running from Blackwood to Newport. The lower Sirhowy Valley has a half-hourly bus service. Improvements in the frequencies of services should be sought throughout the day in the Lower Sirhowy Valley and to evening and night-time services in the Ebbw Valley.

E5 – Railway Station Improvements

6.46

The rail stations are focal points in the towns within which they are located providing hubs for sustainable transport. However, whilst Newbridge station is located within the town centre and is highly visible, Crosskeys station is located at a significantly higher level than the main street through the town and Risca station is separated from the town centre to such an extent that unless you knew there

was a station it would not be apparent that Risca had a station.

6.47

All three stations would benefit from wider integration into the centres and from environmental improvements that would improve their entrances and the routes to get to them. The Metro improvements include a placemaking element that seeks to improve the environment of stations on the network, making them more attractive to users and promoting the Metro as a mode of transport. Improvements to the station environments and integration with the town centres should be sought as part of the Metro placemaking agenda.

E6 – Extension of Newbridge Park & Ride

6.48

Due to their locations and the local topography, there is no scope for extending park and ride provision at either Risca/
Pontymister or Crosskeys with significant and costly interventions that are likely to include

property acquisition. However, the Council are current exploiting opportunities to secure land to provide an extension of the existing limited park and ride provision associated with the station. The site would need to be a short walk from the station but should be capable of providing a significant increase in park and ride provision for this station.

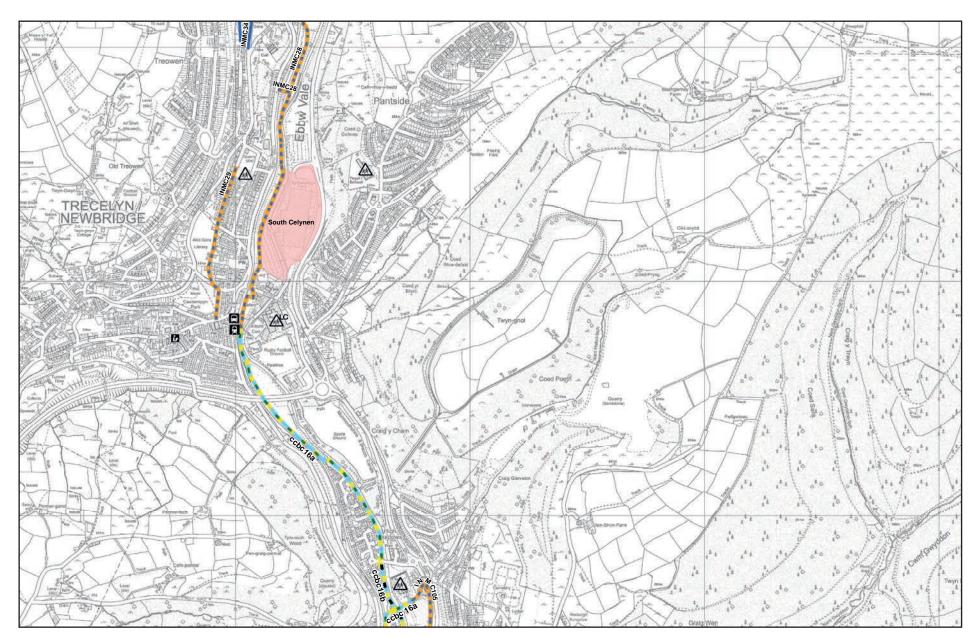
E7 - Electric Vehicles

6.49

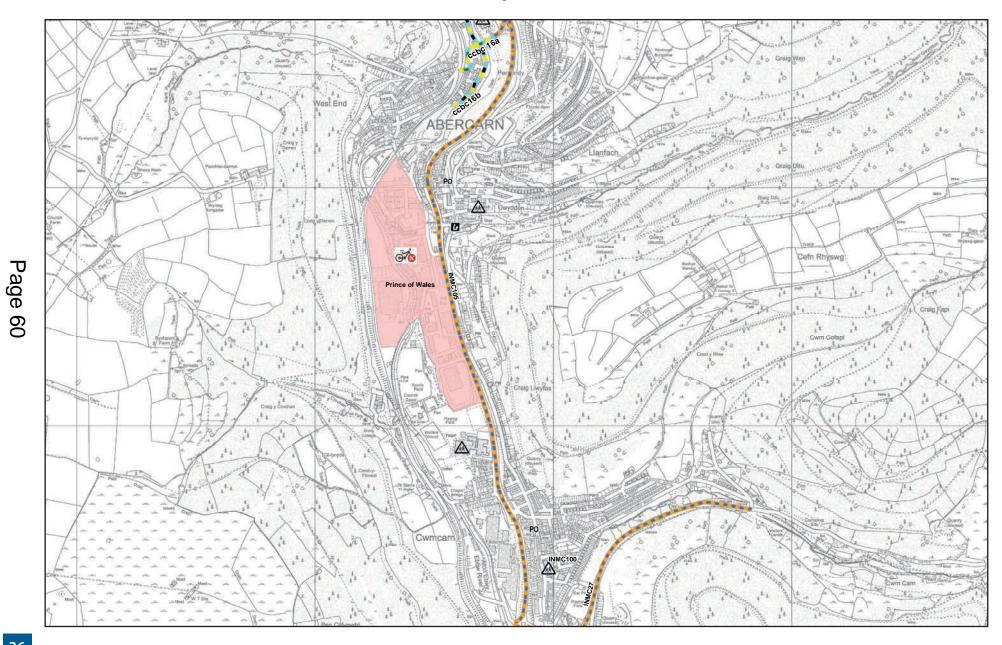
Welsh government policy seeks to encourage the use of electric vehicles over fuel drive ones. As such it will be necessary to develop a network of vehicle charging points to facilitate this change and enable these vehicles to be used in the area. The area already has several sites where electric vehicle charging points are available, and these are:

- West View car park, Newbridge
- The Otter, Newbridge
- Cwmcarn Forest Drive Visitor Centre car park

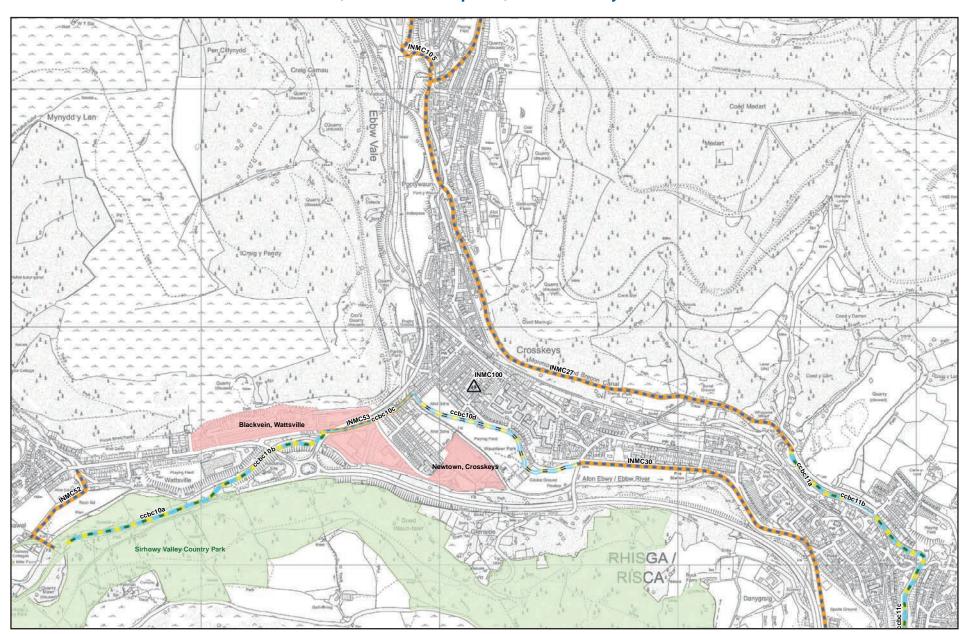
Active Travel Routes, Current and Proposed, in the Newbridge and Abercarn Area



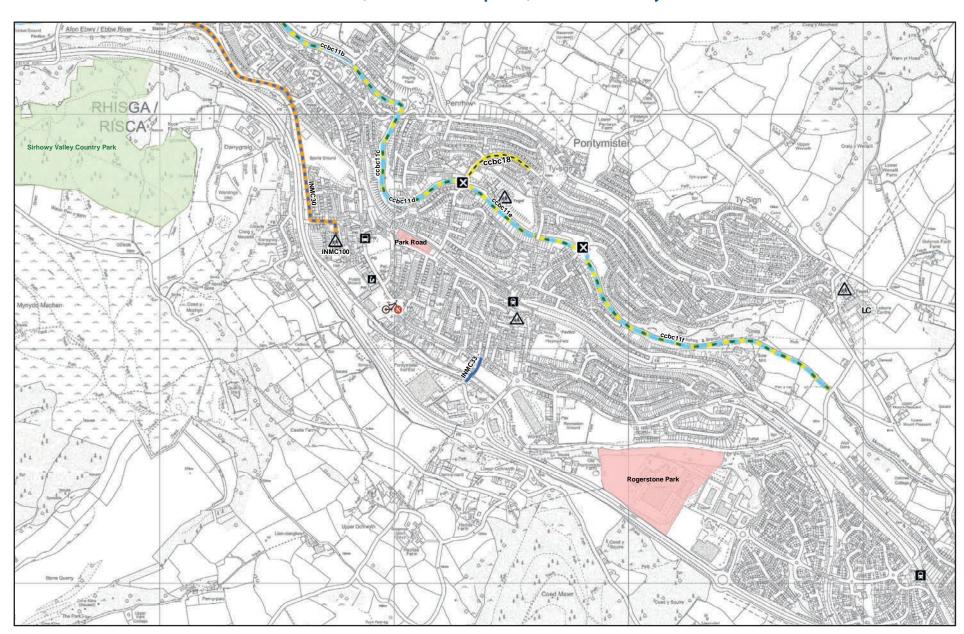
Active Travel Routes, Current and Proposed, in the Abercarn and Cwmcarn Area



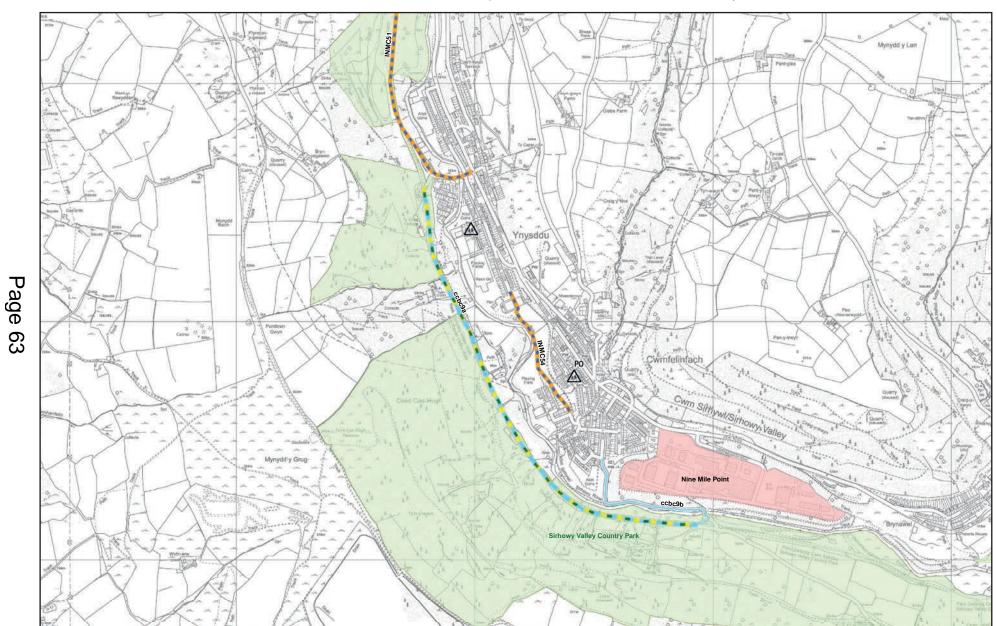
Active Travel Routes, Current and Proposed, in the Crosskeys and Wattsville Area



Active Travel Routes, Current and Proposed, in the Risca/Pontymister Area



Active Travel Routes, Current and Proposed, in the Cwmfelinfach and Ynysddu Area



- Coleg Gwent, Crosskeys Campus
- Longbridge car park, Risca
- Tesco Extra, Risca
- High Street car park, Ynysddu

To meet its climate change targets the council will need to ensure that more electric vehicle charging points are provided where the opportunities arise. In addition to this the **T** council will also investigate the potential to promote electric bicycle use throughout the ${\mathfrak P}$ masterplan area, through the provision of parking and charging infrastructure and the scope and potential to introduce an electric bike rental scheme to facilitate onward trips from stations to destinations (electric bikes available through a scheme with Caerphilly Adventurers at Cwmcarn Forest Drive will be an important part of this).

F - Promoting the health and well-being of residents and visitors by protecting and enhancing accessible community facilities, including sport and leisure facilities.

F1 - Riverside Park, Newbridge

6.51

This site, whilst being located outside of the defined settlement boundary has potential to be developed into a formal park for informal recreation. Its location beside the river and the mature existing landscape the park is set within form a great basis for developing a useable area of space for informal recreation. The area could be landscape and informal facilities such as picnic areas could be provided. The potential also exists to create a feature entrance over the river.

Development Principles:

- Attractive landscaping
- Space for recreation
- Active-travel links to town centre, housing estates and, if possible, other areas of public open space
- Encourage people to visit town centre

F2 - Risca Quarry, Fernlea, Risca

6.52

This disused quarry area is within reasonable walking distance of Risca town centre. The site proves a unique open area due to its landform and regenerated landscape, providing the opportunity for informal recreation. Suggestions for the future use of the quarry include formal recreational uses such as a zip line and adventure camping.

Development Principles:

- Create public open space
- Increase the site's ecological value
- Reuse previously developed land
- Increase tourism offer

F3 - Longbridge Baths and playing fields, Risca

6.53

The site has recently been the subject of a planning application for the demolition of the baths building and the pavilion (not all the buildings on the site) and the provision of a new changing facility with car parking (see 20/0494/LA).

Further to this, the council has recently approved a planning application (21/0210/LA) to demolish the changing block, the vacant accommodation on the first floor together with the single storey block containing the plant room and vacant rooms, the swimming pool pit, the pool promenade and the associated plant room and grass over and refurbish the remaining single storey changing rooms and showers.

Page 6.55

Additional facilities might enhance the recreational and leisure offer of this site.

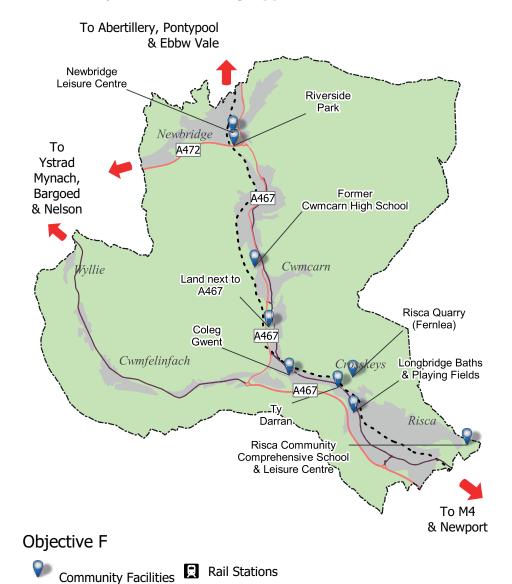
These might include formal play equipment, picnic area, a coffee/refreshment outlet and space for visiting traders or events.

F4 - Former Cwmcarn High School, Cwmcarn

6.56

The Former Cwmcarn High School was closed and demolished because of falling demand for places. The cleared site provides a perfect

Community Facilities (Existing, Approved and Potential) (see list)



Maior Roads

Minor Roads

--- Rail

opportunity for the Council to rationalise its education provision and the current proposals for the site include the relocation of Ysgol Gymraeg Cwm Gwyddon, Abercarn, into a new built facility on the site. This is currently programmed to open in September 2023.

F5 - Newbridge Leisure Centre, Newbridge

6.57

Newbridge Leisure Centre, a well-used facility, has recently been refurbished. In the past, however, it has given rise to increasing issues regarding car parking on the site. Project B7, above, includes a proposal to improve the signage and environment of the link between the rail station and the leisure centre to encourage greater active trave access to the leisure centre. However, the Council is also proposing to change the existing 3G pitch into an additional car parking facility and create a full sized 3G pitch on land on the south side of the A472.

F6 - Risca Community Comprehensive School & Risca Leisure Centre, Pontymister

6.58

This site already provides recreation facilities, but the Council is proposing to build new 3G pitches on this site to enhance the existing leisure and education provision.

F7 – Coleg Gwent, Crosskeys

6.59

Coleg Gwent, Crosskeys, should continue be protected and promoted as a community facility.

F8 – Land next to A467, Pontywaun

6.60

Two pieces of undeveloped land are next to the Ebbw River, the A467 and the village of Pontywaun. The western piece is in Flood Zone 3, and the eastern piece in Flood Zone 2, but it might be possible to use the site as a 'water-compatible' public open space (without an equipped play area).

G - Provide housing that will meet local housing needs through the redevelopment of derelict and vacant land where possible

6.61

The topography of the masterplan area, in conjunction with the restrictions imposed by flood risk, mean there is little land available that is acceptable for housing development. The lack of land means that meeting the housing demand in the Masterplan area is a significant issue. The reality is that sites in this are likely to be difficult to find and develop and as such this Masterplan does not include any 'new' sites for housing, rather it focuses on redevelopment sites, sites that have planning permission and sites that have been allocated in the Adopted LDP.

G1 – Land West of Old Pant Road, Pantside (HG1.42 Adopted LDP)

6.62

An undeveloped site in the settlement of Pantside, covered in scrub, grass and

mature deciduous trees some of which are the subject of Tree Preservation Orders. It is positioned between existing residential areas lying to the south of Ellesmere Court and southwest of Hazelwood Road. At 2.2 Hectares the site could accommodate around 55 dwellings.

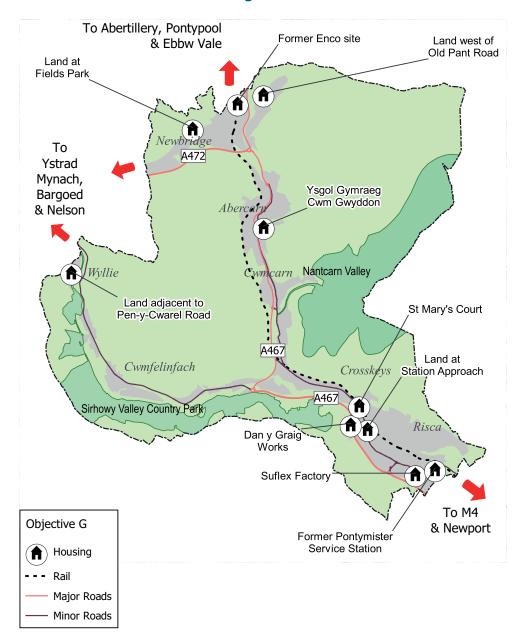
G2 - Land at Fields Park, Newbridge (HG1.44 Adopted LDP)

6.63

This site located to the north of Gilboa Road and to the east of Fields Park, Newbridge. The land slopes in an easterly direction, steeply in parts. he northern part of the site comprises grazing land edged by mature trees, whilst the southern part of the site incorporates the former railway land which runs from Fields Park Road to the rear of Homeleigh, Newbridge. At approximately 2.3 hectares the site could accommodate in the region of 80 dwellings.

G3 - Land adjacent to Pen-y-Cwarel Road, Wyllie (HG1.50 Adopted LDP)

Potential Housing Sites (see list below)



A greenfield site located on the western edge of Wyllie, which would represent a natural rounding off of the settlement. The site is bordered to the north and east by residential development with open countryside and woodland to the west. The site slopes gently up the valley site from east to west and comprises mostly scrubland and trees. The site is crossed by public sewers, which may restrict the density of any development. The site could be accessed either from the south of the site off Pen-y-Cwarel Road, subject to the provision of footways, or via the boundary from The Avenue, although additional land would need to be acquired. At 1.6 hectares the site could accommodate around 55 dwellings.

G4 - Land at Station Approach, Risca (HG1.52 Adopted LDP)

6.65

The site is an area of disused land formerly a route of a railway line and related buildings.

The site is located to the east of Tredegar Street with access from Park Road. There are commercial properties to the west at a lower level, houses to the south and the recently opened Ebbw Valley railway line to the east. At just over half a hectare the site can accommodate around 10 dwellings.

G5 - Suflex Factory, Pontymister (HG1.55 Adopted LDP)

6.66

This is a brownfield site formerly used for manufacturing and office use. To the east there are recreational grounds and to the west is an existing residential estate. The River Ebbw forms the southern-most boundary to the site. The two access points into the existing site are acceptable to serve the existing development. At 2.1 hectares the site could accommodate around 80 dwellings. From December 2021, the site will be in Flood Zones 2 and 3 and a 'TAN 15 Defended Zone'. This means that a development proposal, including one for housing, would have to pass the justification test set out in Welsh Government Technical Advice Note 15:

Development, flooding and coastal erosion (December 2021).

G6 - Ysgol Gymraeg Cwm Gwyddon, Abercarn

6.67

Project F6 identifies the Council proposals to relocate this school into a new purpose-built facility on the former Cwmcarn High School site. As a result of the relocation the site of the existing school would become vacant. The site is within the settlement of Abercarn and, as such, would have a general presumption in favour of redevelopment for housing. The site is approximately 0.25 hectares in area and could accommodate 9 or 10 dwellings.

G7 – Former Enco site, North Road, Newbridge

6.68

The site is a former industrial site, although it is not part of a larger industrial or business park estate. The site is located within the settlement of Newbridge and, as such, the redevelopment of this site for housing would

have a general presumption in favour. The site could accommodate approximately 55 dwellings.

G8 - Dan y Graig Works, Dan y Graig Lane, Risca

6.69

This site is in the defined settlement boundary. Outline planning permission (18/0286/OUT) for 22 dwellings was granted in August 2019. The site has yet to be developed, but the permission will not expire until August 2024. The site remains suitable, in principle, for housing.

Development Principles:

- Reuse previously developed land
- Efficient use of land (high-density development)
- Help to meet local demand for housing

G9 - Former Pontymister Service Station, Newport Road, Pontymister

6.70

This site is located within the settlement of

Pontymister. Planning permission has been granted for the erection of 18 affordable flats (see applications 19/0010/FULL and 20/0635/NCC).

Development Principles:

- Reuse previously developed land
- Efficient use of land (high-density development)
- Help to meet local demand for housing
- Improve local townscape

G10 - St Mary's Court, St Mary Street, Risca

6.71

This site, if it should become vacant, might be suitable, in principle, for housing of various kinds (including sheltered housing), a care home or a community facility.

Development Principles:

- Help to meet local demand for housing and/or create a community facility
- Reuse previously developed land

- Efficient use of land (high-density development)
- Improve local townscape

G11 – Ty Darran, Cromwell Road, Risca

6.72

This site was formerly the site of a residential care home which closed in 2010. The site has remained unused since that time due to flood issues that affected the site. The recent Risca flood alleviation scheme has largely removed these issues and the council are currently looking to bring the site forward for affordable housing.

Development Principles:

- Reuse previously developed land
- Help to meet local demand for housing
- Improve local townscape

H - Promote the area's attractions as a group of connected places to be enjoyed by local people and visitors alike



This is an area-wide proposal covering several attractions. Signs will be put up at and between places of interest, drawing people's attention to active-travel routes and public-transport services. The details of the marketing campaign will be considered as part of a separate project.

Section 7: Delivering and Implementing Change

7.1

The table below sets out the projects identified in Section 7 of the report, together with the expected outputs that the project

will deliver and how these proposals will address the objectives of 'A Foundation for Success'. The table identifies the indicative costs of each scheme and highlights any funding that has been secured to date. It should be noted that many of these projects are at an embryonic stage and, as such, the outputs and costs can only be estimated.

Masterplan Strategic Objective	Project/ Opportunity	Description	Expected/Indicative output(s)	Objectives of Regeneration Strategy met	Funding Secured & Potential Costs
 A - Protect and enhance the Masterplan area's status of a subregional employment centre through protecting existing employment sites and increasing employment through: The redevelopment of under-used or vacant employment land The diversification of uses throughout the main town centres Improving the tourist offer by enhancing existing and developing new tourist attractions Strengthening links between schools, colleges and employers. 	A1 - Land next to Bridge Street, Newbridge	Job-creating use, housing, a riverside playground and park, or even a mix of uses	 Improved built environment Additional jobs New housing Community facility/public open space 	SB2: Supporting economic growth and innovation SQL3: Active Place Making SQL5: Improve the delivery of new housing and diversify housing across all tenures	TBC

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	Masterplan Strategic Objective	Project/ Opportunity	Description	Expected/Indicative output(s)	Objectives of Regeneration Strategy met	Funding Securedand Potential Costs
		A2. North Celynen, Newbridge	Extended or additional employment use.	Improved built environmentAdditional jobs	SB2: Supporting economic growth and innovation	
J		A3. Protect and redevelop existing employment sites	Protect and redevelop sites if land becomes under-utilised or vacant in order that the employment function in the Masterplan remains strong.	Protected jobsAdditional jobs	SB2: Supporting economic growth and innovation	
	B - Establish the two main town centres as attractive, accessible and busy destinations offering a wide mix of daytime and night-time uses and services.	B1. Land to Lidl, Pontymister	Commercial development	 Additional jobs Increased footfall and spending in town centre 	SB2: Supporting economic growth and innovation SQL3: Active Place Making SQL7: Refocus on town centres to serve the needs of residents and business	
		B2. Former Birds site, Pontymister	Well-being and employment opportunities for a range of enterprises and sectors, including retail, leisure, recreation	 Additional jobs Improved streetscape Stimulate economic activity 	SB2: Supporting economic growth and innovation SQL3: Active Place Making SQL7: Refocus on town centres to serve the needs of residents and business	

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	Masterplan Strategic Objective	Project/ Opportunity	Description	Expected/Indicative output(s)	Objectives of Regeneration Strategy met	Funding Secured & Potential Costs
ָר 		B3. Brooklands, Brookland Road, Pontymister	Might be suitable for a hotel, housing or a 'B1' business use (offices, research and development, light industry)	 Stimulate economic activity Improve streetscape Increase footfall in town centre 	SB2: Supporting economic growth and innovation SQL3: Active Place Making SQL4: Maximise the tourism potential of the County Borough to become an established tourism destination SQL7: Refocus on town centres to serve the needs of residents & business	
		B4. Caetwmpyn Park, Newbridge	Potential to offer informal recreation, as well as being a potential area for events/activities and offering an area of peace and tranquility from the more active town centre	 Programme of signage Presence of the park needs to be publicised as part of the attraction that the town centre offers Potential for a new access onto Tynewydd Terrace 	SQL3: Active Place Making SQL4: Maximise the tourism potential of the County Borough to become an established tourism destination SQL7: Refocus on town centres to serve the needs of residents and business	

	Masterplan Strategic Objective	Project/ Opportunity	Description	Expected/Indicative output(s)	Objectives of Regeneration Strategy met	Funding Secured & Potential Costs
,		B5. Diversifying uses	More liberal view towards allowing commercial and community uses in vacant town centre premises that have previously been restricted or prevented in order to maintain the retail cores of the town centres	 Broaden and strengthen the night- time economy Commercial employment opportunities, including offices and services, in existing retail units should be considered more favourably 	SB2: Supporting economic growth and innovation SQL3: Active Place Making SQL4: Maximise the tourism potential of the County Borough to become an established tourism destination SQL7: Refocus on town centres to serve the needs of residents and business	
		B6. Risca/ Pontymister and Newbridge Town Centre Environmental and Accessibility Enhancements	Increase accessibility and improve the built environment	Town centres more attractive and convenient for pedestrians	SQL3: Active Place Making SQL4: Maximise the tourism potential of the County Borough to become an established tourism destination	

	Masterplan Strategic Objective	Project/ Opportunity	Description	Expected/Indicative output(s)	Objectives of Regeneration Strategy met	Funding Secured and Potential Costs
Page 7	C Promote and enhance the tourist economy by diversifying and increasing the tourist product, providing opportunities for the development of tourist accommodation and linking tourism assets together and with town centres and recreation and leisure opportunities	C1. Newbridge Memorial Hall ('Memo') and Institute, Newbridge	Should be linked to other night-time economy drivers, including Risca/Pontymister Town centre and evening time activities at Cwmcarn Forest Drive, as part of an overall promotional campaign that provides information on all the Masterplan Area's attractions and links them together as a more cohesive product.	 More visitors to Newbridge and the rest of the masterplan area Additional demand for accommodation and hospitality Stimulate social and cultural activity 	SB2: Supporting economic growth and innovation SQL2: Improve access to culture, leisure and the arts SQL4: Maximise the tourism potential of the County Borough to become an established tourism destination SQL7: Refocus on town centres to serve the needs of residents and business	
75		C2. Tredegar Grounds (Risca Park), Risca	Promote park as a venue for events and provide space for mobile or 'popup' hospitality businesses. Formal and informal leisure opportunities.	 More visitors to Risca and Pontymister Additional demand for hospitality Stimulate social and cultural activity 	SB2: Supporting economic growth and innovation SQL2: Improve access to culture, leisure and the arts SQL4: Maximise the tourism potential of the County Borough to become an established tourism destination SQL7: Refocus on town centres to serve the needs of residents and business	

	Masterplan Strategic Objective	Project/ Opportunity	Description	Expected/Indicative output(s)	Objectives of Regeneration Strategy met	Funding Secured and Potential Costs
Page 76		C3. Waunfawr Park, Crosskeys	Hold more events and create more small-scale hospitality opportunities. Improve active-travel links between park, Crosskeys railway station and Risca town centre.	 More visitors to Crosskeys, Risca and Pontymister Additional demand for hospitality and accommodation Stimulate social and cultural activity 	SB2: Supporting economic growth and innovation SQL2: Improve access to culture, leisure and the arts SQL4: Maximise the tourism potential of the County Borough to become an established tourism destination SQL7: Refocus on town centres to serve the needs of residents and business	
6		C4. Pioneer Hotel, Cwmfelinfach	Restore and reuse as a food-and-drink business, a hotel or a mixed-use facility, perhaps with flats on the upper floors.	 Stimulate economic activity Improve streetscape Protect a heritage asset Stimulate social activity Draw visitors to the masterplan area May help to meet local housing need 	SB2: Supporting economic growth and innovation SQL3: Active Place Making SQL4: Maximise the tourism potential of the County Borough to become an established tourism destination SQL5: Improve the delivery of new housing and diversify housing across all tenures	

	Masterplan Strategic Objective	Project/ Opportunity	Description	Expected/Indicative output(s)	Objectives of Regeneration Strategy met	Funding Secured and Potential Costs
Page 7		C5. Sirhowy Valley Country Park	Environmental improvements and additional facilities	 Stimulate economic activity Protect an important landscape Stimulate social activity Promote physical activity Draw visitors to the masterplan area 	SP8: Support interventions to improve health SQL1: Managing the natural heritage and its resources appropriately by balancing the needs of development against the protection of the landscape and the need to conserve and enhance biodiversity SQL2: Improve access to culture, leisure and the arts SQL4: Maximise the tourism potential of the County Borough to become an established tourism destination	
77		C6. Ynys Hywel Activity and Nature Centre	Development and enhancement	• A proposed improvement for the centre is the proposed Hope Well-being Garden which will provide a space for groups who support people dealing with conditions such as Alzheimer's, Parkinson's Disease, Depression and PTSD.	SP8: Support interventions to improve health SQL1: Managing the natural heritage and its resources appropriately by balancing the needs of development against the protection of the landscape and the need to conserve and enhance biodiversity SQL2: Improve access to culture, leisure and the arts SQL4: Maximise the tourism potential of the County Borough to become an established tourism destination	

Funding Secured Masterplan Project/ **Expected/Indicative Objectives of Regeneration** Description and Potential **Strategic Objective** Strategy met **Opportunity** output(s) Costs SQL2: Improve access to culture, C7: Pontywaun Protect, enhance, Promote as a tourist attraction in walking leisure and the arts Garden Suburbs promote distance of Cwmcarn SQL4: Maximise the tourism potential Forest Drive and of the County Borough to become an Crosskeys established tourism destination D1. Cwmcarn Environmental D. Diversify and Stimulate economic SP8: Support interventions to Forest Drive, improve the offer improvements activity improve health at Cwmcarn Forest and additional Cwmcarn SQL1: Managing the natural heritage • Protect an important facilities Drive and improve landscape and its resources appropriately by interpretation and balancing the needs of development Stimulate social. links between it against the protection of the activity and Risca town landscape and the need to conserve centre and the Promote physical and enhance biodiversity Monmouthshire activity SQL2: Improve access to culture, Brecon and Draw visitors to the leisure and the arts Abergavenny Canal masterplan area SQL4: Maximise the tourism potential of the County Borough to become an established tourism destination D2. Improve the Stimulate economic SP8: Support interventions to Monmouthshire facilities on the activity improve health and Brecon canal in both • Protect an important SQL1: Managing the natural heritage Caerphilly and Canal landscape and its resources appropriately by Torfaen and to Stimulate social balancing the needs of development develop physical against the protection of the activity links and key landscape and the need to conserve Promote physical connections and enhance biodiversity

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	Masterplan Strategic Objective	Project/ Opportunity	Description	Expected/Indicative output(s)	Objectives of Regeneration Strategy met	Funding Secured & Potential Costs
			between Torfaen and Caerphilly across Mynydd Maen and Twmbarlwm. This is known as the Canal Adventure Triangle. Re-opening of sections of the Monmouthshire & Brecon canal.	Draw visitors to the masterplan area	SQL2: Improve access to culture, leisure and the arts SQL4: Maximise the tourism potential of the County Borough to become an established tourism destination	
	E. Improve accessibility to masterplan area's services and attractions both internally to the masterplan area and farther afield.	E1. Metro and Metro Plus improvements	Reinstatement of services to Newport. aspirations to increase the level of service on the line to a half-hourly or even quarter hourly service (like the Rhymney Valley Line).	 More rail passengers Less congestion on roads 	CPP2: Promote Public Transport Integration and Connectivity	
		E2. Active travel	Improve walking, wheeling and cycling routes in the masterplan area	 Promote physical activity Improve links between important places Less congestion on roads 	SP8: Support interventions to improve health SQL2: Improve access to culture, leisure and the arts SQL3: Active Place Making	
		E3. Accessibility	Improve walking, wheeling and cycling routes in the masterplan area	 Promote physical activity Improve links between important places Less congestion on roads 	SP8: Support interventions to improve health SQL2: Improve access to culture, leisure and the arts SQL3: Active Place Making	

	Masterplan Strategic Objective	Project/ Opportunity	Description	Expected/Indicative output(s)	Objectives of Regeneration Strategy met	Funding Secured & Potential Costs
		E4. Bus services	Increase frequency and range of bus services to give more people an alternative to driving (or being driven)	• Less congestion on roads	CPP2: Promote Public Transport Integration and Connectivity	
7		E5. Railway- station improvements	Wider integration into town centres and environmental improvements that would improve their entrances and the routes to get to them	Improved townscape	SQL3: Active Place Making CPP2: Promote Public Transport Integration and Connectivity	
		E6. Extension of Newbridge park and ride	Extension of park-and-ride facility	More rail passengersLess congestion on roads	SQL2: Improve access to culture, leisure & the arts SQL3: Active Place Making	
		E7. Electric vehicles	Develop a network of vehicle charging points. Promote use of electric bicycles	 Greater use of electric vehicles Improved local air quality	n/a	
	F. Promoting the health and well-being of residents and visitors by protecting and enhancing accessible community facilities, including sport and leisure facilities.	F1. Riverside Park, Newbridge	Informal recreation area, with attractive landscaping and a picnic area	 Stimulate social activity Promote physical activity Draw visitors to the masterplan area 	SQL3: Active Place Making SP8: Support interventions to improve health SQL2: Improve access to culture, leisure and the arts	

Masterplan Strategic Objective	Project/ Opportunity	Description	Expected/Indicative output(s)	Objectives of Regeneration Strategy met	Funding Secured & Potential Costs		
	F2. Risca	Area for green infrastructure	Stimulate social activity	SQL3: Active Place Making			
	Quarry, Risca	and recreation	Promote physical activity	SP8: Support interventions to improve health			
			Draw visitors to the masterplan area	SQL2: Improve access to culture, leisure and the arts			
	F3. Longbridge	New changing rooms; consider installing, or	Improve a community facility	SP8: Support interventions to improve health			
	Baths and playing fields, Risca	allowing the creation of, play equipment, picnic benches,	equipment, picnic benches,	equipment, picnic benches,	Stimulate social activityStimulate economic	SQL2: Improve access to culture, leisure and the arts	
	Misca	visiting traders	activity	SQL3: Active Place Making			
			Promote physical activity	SB2: Supporting economic growth and innovation			
				SB3: Creating an environment that nurtures business			
	F4. Former Cwmcarn	Purpose-built Welsh-medium school (facilities to be open	Create new community facility	SP8: Support interventions to improve health	Funded through the 21st Century		
	High School, Cwmcarn	to the public)		SQL2: Improve access to culture, leisure and the arts	Schools Programme at a cost of roughly		
				SQL3: Active Place Making	£9m.		
	F5. Newbridge Leisure	Consider turning the existing three-quarter 3G pitch into a	Create new community facility	SP8: Support interventions to improve health			
	Centre, Newbridge	car park and creating a full- sized 3G pitch on the south side of the A472	 Promote physical activity 	SQL2: Improve access to culture, leisure and the arts			

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	Masterplan Strategic Objective	Project/ Opportunity	Description	Expected/Indicative output(s)	Objectives of Regeneration Strategy met	Funding Secured & Potential Costs
		F6. Risca Community Comprehensive School and Risca Leisure Centre, Pontymister	Build 3G sports pitches	Create new community facilityPromote physical activity	SP8: Support interventions to improve health SQL2: Improve access to culture, leisure and the arts	
נו א		F7: Coleg Gwent, Crosskeys	Protect and promote as community facility	 Greater education attainment Stronger links between education and industry 	SP2: Raising educational attainment SP3: Reducing worklessness SB6: Improve the links between business, schools and education & training providers	
		F8: Land next to A467, Pontywaun	Use for less vulnerable forms of development, such as public recreation areas.	Create new community facilityPromote physical activity	SP8: Support interventions to improve health SQL2: Improve access to culture, leisure and the arts	
	G. Provide housing that will meet local housing needs through the redevelopment of derelict and vacant land where possible	G1. Land West of Old Pant Road, Pantside, (H1.42 Adopted LDP)	Housing	 Help to meet local demand for housing Possibility of on-site community facilities 	SQL3: Active Place Making SQL5: Improve the delivery of new housing and diversify housing across all tenures	

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	Masterplan Strategic Objective	Project/ Opportunity	Description	Expected/Indicative output(s)	Objectives of Regeneration Strategy met	Funding Secured & Potential Costs
		G2. Land at Fields Park, Newbridge (H1.44 Adopted LDP)	Housing	 Help to meet local demand for housing Possibility of on-site community facilities 	SQL3: Active Place Making SQL5: Improve the delivery of new housing and diversify housing across all tenures	
		G3. Land adjacent to Pen-y-Cwarel Road, Wyllie	Housing	 Help to meet local demand for housing Possibility of on-site community facilities 	SQL3: Active Place Making SQL5: Improve the delivery of new housing and diversify housing across all tenures	
,		G4. Land at Station Approach, Risca (H1.52 Adopted LDP)	Housing	 Help to meet local demand for housing Possibility of on-site community facilities 	SQL3: Active Place Making SQL5: Improve the delivery of new housing and diversify housing across all tenures	
		G5. Suflex Factory, Newport Road, Pontymister	Housing	 Help to meet local demand for housing Possibility of on-site community facilities 	SQL3: Active Place Making SQL5: Improve the delivery of new housing and diversify housing across all tenures	
		G6. Ysgol Gymraeg Cwm Gwyddon, Abercarn	Housing	 Help to meet local demand for housing Possibility of on-site community facilities 	SQL3: Active Place Making SQL5: Improve the delivery of new housing and diversify housing across all tenures	
		G7. Former Enco site, North Road, Newbridge	Housing	 Help to meet local demand for housing Possibility of on-site community facilities 	SQL3: Active Place Making SQL5: Improve the delivery of new housing and diversify housing across all tenures	

	Masterplan Strategic Objective	Project/ Opportunity	Description	Expected/Indicative output(s)	Objectives of Regeneration Strategy met	Funding Secured & Potential Costs
Page 84		G8. Dan y Graig Works, Dan y Graig Lane, Risca	Housing	 Help to meet local demand for housing Possibility of on-site community facilities 	SQL3: Active Place Making SQL5: Improve the delivery of new housing and diversify housing across all tenures	
		G9. Former Pontymister Service Station, Newport Road, Pontymister	Housing	 Help to meet local demand for housing Possibility of on-site community facilities 	SQL3: Active Place Making SQL5: Improve the delivery of new housing and diversify housing across all tenures	
		G10. St Mary's Court, St Mary Street, Risca	Housing	 Help to meet local demand for housing Possibility of on-site community facilities 	SQL3: Active Place Making SQL5: Improve the delivery of new housing and diversify housing across all tenures	
		G11. Ty Darran, Cromwell Road, Risca	Build affordable houses	Help to meet local demand for housingImprove the townscape	SQL3: Active Place Making SQL5: Improve the delivery of new housing and diversify housing across all tenures	
	H. Promote the area's attractions as a group of connected places to be enjoyed by local people and visitors alike	Area-wide proposal covering several attractions	Marketing campaign to encourage local people and visitors to use active-travel routes and public transport to explore the area's attractions	 Increase in social activity Increase in economic activity More visitors to town centres and other attractions Increase in active travel More passengers on public transport 	SQL3: Active Place Making SP8: Support interventions to improve health SQL2: Improve access to culture, leisure & the arts SQL4: Maximise the tourism potential of the County Borough to become an established tourism destination CPP2: Promote Public Transport Integration and Connectivity	

Appendix 1 Well-being of Future Generations Goals

The masterplan has been written with the seven well-being goals of the Well-Being of Future Generations (Wales) Act 2015 in mind. The following assessment identifies the goal, or goals, relevant to each strategic objective.

Development in the masterplan area should:

- A. Protect and enhance the Masterplan area's status of a sub-regional employment centre through protecting existing employment sites and increasing employment through:
 - A1. The redevelopment of under-used or vacant employment land
 - A2. The diversification of uses throughout the main town centres
 - A3. Improving the tourist offer by enhancing existing and developing new tourist attractions; and
 - A4. Strengthening links between schools, colleges and employers
- B. Establish the two main town centres as attractive, accessible and busy destinations

- offering a wide mix of daytime and nighttime uses and services;
- C. Promote and enhance the tourist economy by diversifying and increasing the tourist product, providing opportunities for the development of tourist accommodation and linking tourism assets together and with town centres and recreation and leisure opportunities;
- D. Diversify and improve the offer at

 Cwmcarn Forest Drive and improve
 interpretation and links between it and
 Risca town centre and the Monmouthshire
 Brecon and Abergavenny Canal
- E. Improve accessibility to masterplan area's services and attractions both internally to the masterplan area and farther afield

- F. Promote the health and well-being of residents and visitors by protecting and enhancing accessible community facilities, including sport and leisure facilities
- G. Provide housing that will meet local housing needs through the redevelopment of derelict and vacant land where possible
- H. Promote the area's attractions as a group of connected places to be enjoyed by local people and visitors alike

	Goal	Description of the goal	How it will be achieved by the Masterplan
_	A prosperous Wales	An innovative, productive and low-carbon society which recognises the limits of the global environment and therefore uses resources efficiently and proportionately (including acting on climate change); and which develops a skilled and well-educated population in an economy which generates wealth and provides employment opportunities, allowing people to take advantage of the wealth generated through securing decent work. A nation which maintains and enhances a	 Relevant Strategic Objectives: A, B, C A: Protecting employment sites and, so far as possible, helping to create new jobs. B: Supporting a mix of economically productive uses in town centres. C: Improving tourist attractions and encouraging visitors to see other parts of the masterplan area
Page 86	Wales	biodiverse natural environment with healthy, functioning ecosystems that support social, economic and ecological resilience and the capacity to adapt to change (for example climate change).	
	A healthier Wales	A society in which people's physical and mental well-being is maximised and in which choices and behaviours that benefit future health are understood.	Relevant Strategic Objectives: F, H F: Protecting and enhancing accessible community facilities, including sport and leisure facilities. H: Promote active travel throughout the masterplan area.

Goal	Description of the goal	How it will be achieved by the Masterplan	
A more equal	A society that enables people to fulfil	Relevant Strategic Objectives: A, B, E, F	
Wales	their potential no matter what their background or circumstances (including	A: Protecting jobs and helping to create new ones.	
	their socioeconomic background and circumstances).	B: Stimulating economic activity in the town centres, which are relatively easy to reach for most people.	
		E: A safe and accessible built environment should allow everybody to participate in public life.	
		F: Making sure that everybody can gain access to important services and facilities.	
A Wales of	Attractive, viable, safe and well-connected	Relevant Strategic Objectives: E, F	
cohesive communities	communities.	E: A safe and accessible built environment should allow everybody to participate in public life.	
		F: Making sure that everybody can gain access to important services and facilities.	
A Wales	A society that promotes and protects	Relevant Strategic Objective: C, F, H	
of vibrant culture and thriving Welsh	culture, heritage and the Welsh language, and which encourages people	C: A healthy tourism industry can increase demand for cultural enterprises such as festivals, theatres and music venues.	
language	to participate in the arts, sports and recreation.	F: Making sure that everybody can gain access to important services and facilities. Also, enhanced Welsh Medium Learning environment will improve lifelong learning opportunities for members of the Community to strengthen and safeguard the promotion of the Welsh Language, Culture and heritage.	
		H: Promote active-travel routes between tourist attractions.	
A globally	A nation which, when doing anything	Relevant Strategic Objective: E	
responsive Wales	to improve the economic, social, environmental and cultural well-being of Wales, takes account of whether doing such a thing may make a positive contribution to global well-being.	E: Good active-travel and public-transport networks might help to reduce the use of polluting motor vehicles. The positive effects of this could spread beyond the county.	

The masterplan has been prepared in line with the five ways of working::

Involvement – The proposals contained within the Masterplan are subject to consultation with the local community, and have been developed through engagement with stakeholders such as landowners, partner organisations including the Local Health Board and Idris Davies School, and local authority ward members and community councillors representing the various communities within the Masterplan ∞ area.

Collaborate – The development of the Masterplan has drawn upon the expertise from key representatives across local authority departments, including Planning, Regeneration, Housing, Engineering and Countryside. The delivery of the projects identified within the Masterplan will involve collaboration between the public, private and third sectors, and the Council will work closely with these partners to deliver schemes in a collaborative manner.

Long term – The objectives identified, and the projects that will deliver these objectives, are part of a longer-term vision of enhancing the role of the Heads of the Valleys as a subregional economic hub capable of supporting local communities. The Masterplan recognises the need for development to support economic growth but recognises that this development should be of a sustainable nature, both in terms of its purpose and its location.

Integration – The projects identified in the Masterplan will help deliver a number of the objectives of within the Council's regeneration strategy A Foundation for Success (as set out within Section 7 of this document), as well as proposals contained within the adopted Local Development Plan. They will also deliver against the Council's own well-being objectives by identifying projects that will lead to job creation and training opportunities, promote more healthy and active lifestyles and reduce the carbon

footprint through improved Active Travel routes and facilities locally.

Prevention – The Masterplan recognises that there are a number of challenges within the Heads of the Valleys that need to be addressed, in order to realise the vision. The proposals identified will respond to these key concerns and will raise the profile of the area, developing the economy within the context of the A465 corridor, increasing and improving the tourism offer and enhancing town centres – all from the basis of improved connectivity, infrastructural investment and an advantageous strategic location in regional terms – thereby improving quality of life for those visiting, living and working in the Masterplan area.

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Appendix 2 - Assessment of Site-Specific Proposals against the National Well-Being Goals and the CCBC Well-Being Objectives

This appendix provides an initial assessment of the projects identified within the Masterplan against the national well-being goals and the Council's well-being objectives, as set out within the Corporate Plan 2018-

2023. The national well-being objectives are set out in Appendix 2, and the corporate objectives are set out below. It should be noted that many of the projects identified are at an embryonic stage and therefore a

detailed analysis of the relationship between proposals and the well-being goals and objectives cannot be undertaken at this stage.

Caerphilly CBC Well-being Objectives

Number	Description
Objective 1	Improve education opportunities for all
Objective 2	Enabling Employment
Objective 3	Address the availability, condition and sustainability of homes throughout the county borough and provide advice, assistance or support to help improve people's well-being
Objective 4	Promote a modern, integrated and sustainable transport system that increases opportunity, promotes prosperity and minimises the adverse impacts on the environment
Objective 5	Creating a county borough that supports a healthy lifestyle in accordance with the Sustainable Development Principle within the Wellbeing of Future Generations (Wales) Act 2015
Objective 6	Support citizens to remain independent and improve their well-being

Masterplan **CCBC Well-being National well-being goals Project Description** objective objectives 2018 - 2023 Job-creating use, housing, a A, F, G A prosperous Wales; **Enabling employment;** A1. Land next riverside playground and park, or A more equal Wales: to Bridge Street, Address the availability, condition and even a mix of uses. A Wales of cohesive Newbridge sustainability of homes throughout the communities county borough and provide advice, assistance or support to help improve people's well-being Extended or additional A prosperous Wales; Enabling employment; Α A2. North A more equal Wales; employment use. Celvnen, Newbridge Protect and redevelop sites if land A prosperous Wales; **Enabling employment;** A3. Protect becomes under-utilised or vacant and redevelop A more equal Wales; in order that the employment existing function in the Masterplan remains employment strong. sites Commercial development A, B A prosperous Wales; Enabling employment; B1. Land to Lidl. A more equal Wales; **Pontymister** Well-being and employment A, B **Enabling employment**; A prosperous Wales; B 2. Former Birds opportunities for a range of A more equal Wales; site, Pontymister Support citizens to remain independent enterprises and sectors, including A Wales of cohesive and improve their well-being retail, leisure, recreation communities B3. Brooklands. Might be suitable for a hotel, A, B, C, G A prosperous Wales **Enabling employment** Address the availability, condition and Brookland Road. housing or a 'B1' business use A Wales of vibrant culture sustainability of homes throughout the Pontymister (offices, research and development, and thriving Welsh language light industry) county borough and provide advice, assistance or support to help improve people's well-being

Project	Description	Masterplan objective	National well-being goals	CCBC Well-being objectives 2018 - 2023
B4. Caetwmpyn Park, Newbridge	Potential to offer informal recreation, as well as being a potential area for events and offering an area of peace and tranquility from the more active town centre	B, F	 A prosperous Wales A more equal Wales A Wales of cohesive communities 	Support citizens to remain independent and improve their well-being
B5. Diversifying uses	More liberal view towards allowing commercial and community uses in vacant town centre premises that have previously been restricted or prevented in order to maintain the retail cores of the town centres	A, B, F	 A prosperous Wales A more equal Wales A Wales of cohesive communities 	Enabling employment Support citizens to remain independent and improve their well-being
B6. Risca/ Pontymister and Newbridge Town Centre Environmental and Accessibility Enhancements	Increase accessibility and improve the built environment	B, E	 A more equal Wales A Wales of cohesive communities 	Support citizens to remain independent and improve their well-being
C1. Newbridge Memorial Hall ('Memo') and Institute, Newbridge	Continue to promote it as a venue for events and entertainment. It has the potential to create demand for accommodation and hospitality in or near Newbridge.	B, C, F	 A prosperous Wales A Wales of vibrant culture and thriving Welsh language 	Enabling employment

P	roject	Description	Masterplan objective	National well-being goals	CCBC Well-being objectives 2018 - 2023
G	2. Tredegar rounds (Risca ark), Risca	Promote park as a venue for events and provide space for mobile or 'pop- up' hospitality businesses. Consider creating additional facilities and attractions.	B, F	 A prosperous Wales A Wales of vibrant culture and thriving Welsh language 	Creating a county borough that supports a healthy lifestyle in accordance with the Sustainable Development Principle within the Wellbeing of Future Generations (Wales) Act 2015
_	3. Waunfawr ark, Crosskeys	Hold more events and create more small-scale hospitality opportunities. Consider creating additional facilities and attractions.	B, F	 A prosperous Wales A Wales of vibrant culture and thriving Welsh language 	Creating a county borough that supports a healthy lifestyle in accordance with the Sustainable Development Principle within the Wellbeing of Future Generations (Wales) Act 2015
Н	4. Pioneer otel, wmfelinfach	Restore and reuse as a food-and-drink business, a hotel or a mixed-use facility, perhaps with flats on the upper floors.	A, C, G	 A prosperous Wales A Wales of vibrant culture and thriving Welsh language A Wales of cohesive communities 	Enabling employment Address the availability, condition and sustainability of homes throughout the county borough and provide advice, assistance or support to help improve people's well-being
V	5. Sirhowy alley Country ark	Environmental improvements and additional facilities	C, F	 A prosperous Wales A resilient Wales A healthier Wales A Wales of cohesive communities 	Creating a county borough that supports a healthy lifestyle in accordance with the Sustainable Development Principle within the Wellbeing of Future Generations (Wales) Act 2015

Project	Description	Masterplan objective	National well-being goals	CCBC Well-being objectives 2018 - 2023
C6. Ynys Hywel Activity and Nature Centre	Development and enhancement	C, F	 A prosperous Wales A resilient Wales A healthier Wales A Wales of cohesive communities 	Creating a county borough that supports a healthy lifestyle in accordance with the Sustainable Development Principle within the Wellbeing of Future Generations (Wales) Act 2015
C7. Pontywaun Garden Suburbs	Protect and promote as a place of historic interest and as a tourist attraction	A, C	A prosperous WalesA Wales of vibrant culture and thriving Welsh language	n/a
D1. Cwmcarn Forest Drive, Cwmcarn	Environmental improvements and additional facilities	A, C, D, F, H	 A prosperous Wales A resilient Wales A healthier Wales A Wales of cohesive communities 	Enabling employment Creating a county borough that supports a healthy lifestyle in accordance with the Sustainable Development Principle within the Wellbeing of Future Generations (Wales) Act 2015
D2. Monmouthshire and Brecon Canal	Re-opening of section(s) of the Monmouthshire & Brecon canal	A, C, D, F, H	 A prosperous Wales A resilient Wales A healthier Wales A Wales of cohesive communities 	Enabling employment Creating a county borough that supports a healthy lifestyle in accordance with the Sustainable Development Principle within the Wellbeing of Future Generations (Wales) Act 2015
E1. Metro and Metro Plus improvements	Reinstatement of services to Newport. aspirations to increase the level of service on the line to a half-hourly or even quarter hourly service (like the Rhymney Valley Line).	Е	 A prosperous Wales A resilient Wales A Wales of cohesive communities 	Promote a modern, integrated and sustainable transport system that increases opportunity, promotes prosperity and minimises the adverse impacts on the environment

	Project	Description	Masterplan objective	National well-being goals	CCBC Well-being objectives 2018 - 2023
T	E2. Active travel	Improve walking, wheeling and cycling routes in the masterplan area	E	 A more equal Wales A Wales of cohesive communities A healthier Wales 	Creating a county borough that supports a healthy lifestyle in accordance with the Sustainable Development Principle within the Wellbeing of Future Generations (Wales) Act 2015 Promote a modern, integrated and sustainable transport system that increases opportunity, promotes prosperity and minimises the adverse impacts on the environment
Page 94	E3. Accessibility	Improve walking, wheeling and cycling routes in the masterplan area	E	 A more equal Wales A Wales of cohesive communities A healthier Wales 	Creating a county borough that supports a healthy lifestyle in accordance with the Sustainable Development Principle within the Wellbeing of Future Generations (Wales) Act 2015 Promote a modern, integrated and sustainable transport system that increases opportunity, promotes prosperity and minimises the adverse impacts on the environment
	E4. Bus services	Increase frequency and range of bus services to give more people an alternative to driving (or being driven)	E	 A more equal Wales A Wales of cohesive communities 	Promote a modern, integrated and sustainable transport system that increases opportunity, promotes prosperity and minimises the adverse impacts on the environment

	Project	Description	Masterplan objective	National well-being goals	CCBC Well-being objectives 2018 - 2023
	E5. Railway- station improvements	Wider integration into town centres and environmental improvements that would improve their entrances and the routes to get to them	E	A Wales of cohesive communities	Promote a modern, integrated and sustainable transport system that increases opportunity, promotes prosperity and minimises the adverse impacts on the environment
,	E6. Extension of Newbridge park and ride	Extension of park-and-ride facility	E	A Wales of cohesive communities	Promote a modern, integrated and sustainable transport system that increases opportunity, promotes prosperity and minimises the adverse impacts on the environment
יו נו	E7. Electric vehicles	Develop a network of vehicle charging points. Promote use of electric bicycles	Е	A Wales of cohesive communities	Promote a modern, integrated and sustainable transport system that increases opportunity, promotes prosperity and minimises the adverse impacts on the environment
	F1. Riverside Park, Newbridge	Informal recreation area, with attractive landscaping and a picnic area	F	A healthier WalesA Wales of cohesive communities	Creating a county borough that supports a healthy lifestyle in accordance with the Sustainable Development Principle within the Wellbeing of Future Generations (Wales) Act 2015
	F2. Risca Quarry, Risca	Area for green infrastructure and recreation	F	A healthier WalesA Wales of cohesive communities	Creating a county borough that supports a healthy lifestyle in accordance with the Sustainable Development Principle within the Wellbeing of Future Generations (Wales) Act 2015

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Project	Description	Masterplan objective	National well-being goals	CCBC Well-being objectives 2018 - 2023
F3. Longbridge Baths and playing fields, Risca	New changing rooms; consider installing, or allowing the creation of, play equipment, picnic benches, a coffee shop and space for visiting traders	F	 A Wales of cohesive communities A healthier Wales 	Support citizens to remain independent and improve their well-being. Creating a county borough that supports a healthy lifestyle in accordance with the Sustainable Development Principle within the Wellbeing of Future Generations (Wales) Act 2015
F4. Former Cwmcarn High School, Cwmcarn	Purpose-built Welsh-medium school (facilities to be open to the public)	F	A Wales of cohesive communities	Improve education opportunities for all
F5. Newbridge Leisure Centre, Newbridge	Consider turning the existing three-quarter 3G pitch into a car park and creating a full-sized 3G pitch on the south side of the A472		A Wales of cohesive communitiesA healthier Wales	Creating a county borough that supports a healthy lifestyle in accordance with the Sustainable Development Principle within the Wellbeing of Future Generations (Wales) Act 2015
F6. Risca Community Comprehensive School and Risca Leisure Centre, Pontymister	Build 3G sports pitches	F	A Wales of cohesive communitiesA healthier Wales	Creating a county borough that supports a healthy lifestyle in accordance with the Sustainable Development Principle within the Wellbeing of Future Generations (Wales) Act 2015
F7. Coleg Gwent, Crosskeys	Protect and promote as a community facility.	F	A Wales of cohesive communities	Improve education opportunities for all

Project	Description	Masterplan objective	National well-being goals	CCBC Well-being objectives 2018 - 2023
F8. Land next to A467, Pontywaun	Use for less vulnerable forms of development, such as public recreation areas.	F	A Wales of cohesive communitiesA healthier Wales	Creating a county borough that supports a healthy lifestyle in accordance with the Sustainable Development Principle within the Wellbeing of Future Generations (Wales) Act 2015
G1 – 11 (all housing projects)	New housing	G	A more equal WalesA Wales of cohesive communities	Address the availability, condition and sustainability of homes throughout the county borough and provide advice, assistance or support to help improve people's well-being
H. Promote area's attractions as a group of connected places	Signs and promotional material encouraging people to use active-travel routes and public transport services to explore area's attractions.	Н	 A prosperous Wales A Wales of vibrant culture and thriving Welsh language A healthier Wales 	Creating a county borough that supports a healthy lifestyle in accordance with the Sustainable Development Principle within the Wellbeing of Future Generations (Wales) Act 2015



HOUSING AND REGENERATION SCRUTINY COMMITTEE 30TH NOVEMBER 2021

SUBJECT: ECONOMY AND ENVIRONMENT 2021/22 BUDGET MONITORING

REPORT (PERIOD 5)

REPORT BY: CORPORATE DIRECTOR FOR ECONOMY AND ENVIRONMENT

1. PURPOSE OF REPORT

1.1 To inform members of projected revenue expenditure for the Economy and Environment Directorate for the 2021/22 financial year. Service Divisions include Regeneration and Planning Division, Infrastructure Services Division, Public Protection Division and Community and Leisure Services Division.

2. SUMMARY

- 2.1 The report summarises the most recent budget monitoring projections for 2021/2022 based on the latest available financial information.
- 2.2 The attached appendices outline more detailed budget monitoring figures for each of the Council Fund Services outlined in paragraph 1.1 above

3. RECOMMENDATIONS

3.1 Housing and Regeneration Scrutiny Committee Members are requested to note the contents of this report and the detailed budget monitoring pages that follow in respect of the Regeneration & Planning Division, which all fall within the remit of this Scrutiny.

4. REASONS FOR THE RECOMMENDATIONS

4.1 The Council Budget is based on the achievement of both expenditure and income targets. In order to ensure that these are met, and the Council's financial integrity is maintained Directors are required to review income and expenditure trends.

5. THE REPORT

5.1 INTRODUCTION

5.1.1 The report outlines the revenue budget position for each of the service Divisions that form part of the Economy & Environment Directorate based on the most current financial information available. Projected outturn figures for the financial year are compared with the budget to show the anticipated under/overspends. More detailed budget monitoring figures are shown in the appendices 1a to 1d.

5.1.2 The table 1 below summarises the present budget monitoring position, with an overall Directorate underspend of £1,149k, but exclusive of ring-fenced budgets is projecting an underspend of £430k. Appendices 1a to 1d provide more detail on the budget variation projections for each Service Division.

TABLE 1	Estimate 2021/2022	Revised Estimate 2021/2022	Outturn 2021/2022	Variance 2021/2022
Regeneration & Planning Division	2,866	2,866	2,609	258
Infrastructure Division	20,694	20,694	20,169	525
Public Protection Division	7,543	7,543	7,180	363
Community & Leisure Services Division	22,284	22,284	22,230	54
Directorate General	178	178	229	(51)
NET DIRECTORATE	53,565	53,565	52,417	1,149
Home to School Transport - ring fenced under spend				351
Social Services Transport – ring fenced under spend				166
Cemeteries Task & Finish – ring fenced under spend				202
NET DIRECTORATE under spend (excluding ring fenced budgets)				430

5.2 REGENERATION & PLANNING DIVISION

- 5.2.1 Overall, the service division presently has a projected underspend of £258k for the 2021-22 financial year, full details are provided in Appendix 1
- 5.2.2 Development Control is reporting underspend of £15k primarily due to salary savings due to delays in filling vacant posts. The small projected shortfall in income is offset by non-salary related savings.
- 5.2.3 Building Control is reporting underspend of £82k due in the main to delays in filling vacant posts and income levels being better than anticipated. The income level is volatile and will be monitored during the year.
- 5.2.4 Strategic Planning is presently projecting a net £31k underspend due in the main to a delay in the filling of a vacant post and staff on reduced working hours. This is after the agreed ringfencing of the Community Infrastructure Levy (CIL).
- 5.2.5 Regeneration & Planning Administrative Support are projecting a £33k underspend this is due in the main to salary savings due to delays in filling vacant posts.
- 5.2.6 GIS/Land Gazetteer support services is projecting an underspend of £14k due to delays in filling of vacant posts.
- 5.2.7 Land charge services are projecting a £16k underspend due to an overachievement of search fee income. The income level is volatile and will be monitored during the year.
- 5.2.8 Business Support and Urban Renewal are projecting a £57k underspend, primarily due to an over achievement of income in Bargoed Unit shops along with additional recharges into the various grant scheme and salary savings due to delays in filling vacant posts, offset by additional NNDR for an acquired property in Caerphilly pending demolition.
- 5.2.9 Town Centre Management is projecting an overspend of £12k, due in the main to additional costs relating to the ongoing costs of Wi-Fi in the town centres and reduced income offset by savings relating to a delay in filling a vacant post along with reduced postage costs.

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- 5.2.10 There is a projected £69k overspend in relation to industrial properties primarily due to shortfall in property rents of £115k linked to units being unoccupied, including Cherry Trees offset in the main to reductions in NNDR costs and utility costs The industrial and office property portfolio should generate income of £2.16million to the Council. The service is proactively seeking to ensure vacant units are let as quickly as possible by identifying businesses interested in taking up a rental.
- 5.2.11 Overall Tourism Venues are reporting combined overspend of £54k. Covid 19 has had a significant impact on the tourism venues due to restricted service provision. Where possible loss of income claims will be submitted and estimates are included. The main beneficiaries of these at this stage are Llancaich Fawr and Cwmcarn. Further details are below: -
 - Llancaiach Fawr is projecting an overspend of £38k at present mainly due to reduced income levels offset by salary savings. Lifting of further restrictions from WG could aid this position which will be closely monitored in year.
 - Cwmcarn VC is projecting a £35k overspend due in the main to reduced income levels. Additional income is being received now the scenic drive is open.
 - Winding House is predicting an underspend of £17k due in the main to a one-off savings on NNDR due to a revaluation.
 - Caerphilly Visitor Centre is predicting a £56k overspend due in the main to unachievable income targets due to the current restrictions although the manager has advised that his current income is increasing.
 - Blackwood Miners Institute is projecting a small underspend of £32k due in the main to reduced utility costs and artistes' fees offset by reductions in income for the shows.
 - Arts Development is projecting a small underspend of £25k due to reduced artistes' fees and associated costs.
- 5.2.12 Tourism Events are projecting a net underspend of £24k. There have been no events taking place this year, but plans are in place subject to agreement for revised "Christmas Market events" to take place along with a virtual snoopy trail.
- 5.2.13 Community Regeneration is projecting a £118k underspend due to staff vacancies and associated costs after the transfer of staff to Caerphilly Cares.
- 5.2.14 There is a very small underspend in senior management support of £5k due to staff not being paid at the top of the incremental scale.
- 5.2.15 Children and Communities Grant (CCG), C4W and C4WPlus Additional Funding initiatives are all fully funded from grant, currently all three are projecting underspends which total £359k. This has no effect on the outturns as the grant only funds the actual spend on the projects.

5.3 Conclusion

5.3.1 Members are advised that Regeneration & Planning only forms part of the Economy & Environment Directorate which provides a very diverse range of front-line services to residents and businesses. The overall Directorate has a budget totalling £53.565m. with a projected net overspend of £8k in a very turbulent year where service provision and ability to achieve income has been significantly disrupted. Financial pressures this year, have been further significantly increased by the impact the Covid 19 crisis has had on service provision, with a number of services not being provided or being significantly curtailed and some services experiencing significant reductions in income generation. The operational managers will endeavour to ensure however that service net expenditure does not exceed the budget available and where applicable income loss claims will be submitted to WG.

6. ASSUMPTIONS

- 6.1 Assumptions linked to this report were detailed in the budget report to Council on 24th February 2021.
- 6.2 The projected outturn position is based on actual income and expenditure details to the end of August 2021.
- 6.3 Forecasts have been made following discussions with Managers based on current information available.
- 6.4 All assumptions are linked to Covid 19 and the possible lifting of any restrictions that take place.
- An exercise took place to advise WG of net external income losses for April to June 2021, in the context that these will be funded by WG. Further claims are expected and projections are included where applicable in this report.

7. SUMMARY OF INTEGRATED IMPACT ASSESSMENT

7.1 An IIA is not necessary for this Information Only Report.

8. FINANCIAL IMPLICATIONS

8.1 As detailed throughout the report.

9. PERSONNEL IMPLICATIONS

9.1 There are no direct personnel implications arising from this report.

10. CONSULTATIONS

10.1 There are no consultation responses that have not been reflected in this report.

11. STATUTORY POWER.

11.1 Local Government Acts 1972 and 2003 and the Council's Financial Regulations.

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Consultees

Councillor J Ridgewell, Chair Housing and Regeneration Scrutiny Committee Councillor M Adams, Vice Chair Housing and Regeneration Scrutiny Committee

Christina Harrhy, Chief Executive D Street, Interim Chief Executive.

Mark S Williams, Corporate Director for Economy and Environment

Rhian Kyte, Head of Regeneration and Planning

Steve Harris, Head of Financial Services & S151 Officer

Cllr E. Stenner, Cabinet Member for Performance, Economy and Enterprise Cllr A. Whitcombe, Cabinet Member for Sustainability, Planning and Fleet

Appendices:

Appendix 1A Budget Monitoring Report - Regeneration and Planning Appendix 1B Budget Monitoring Report - Infrastructure Services Division Appendix 1C Budget Monitoring Report - Public Protection Division Appendix 1D Budget Monitoring Report - Community and Leisure Services

Background Papers:

Council (24/02/21) – Budget Proposals for 2021/22 and Medium-Term Financial Outlook

Appendix 1A

		Revised		Appendix 1A
Economy and Environment Directorate	Estimate 2021/2022	Estimate 2021/2022	Outturn 2021/2022	Variance 2021/2022
REGENERATION & PLANNING				
Regeneration & Planning Senior Management Support	149,21	7 149,217	196,425	(47,208)
Use of Reserves For Placeshaping Officer	149,2	0 0		, , ,
Regeneration & Planning Administrative Support	548,80	1		
	0 10,00	0.10,000	010,200	02,011
Support Services	F62 00	563,905	F06 002	F6 022
Business Support & Urban Renewal	563,90 79,00	· ·	· · · · · · · · · · · · · · · · · · ·	1
Events Proporty Operations	•	•	· ·	
Property Operations Town Contro Management	(1,218,72	' '		, ,
Town Centre Management	197,93	197,933	209,708	(11,775)
Tourism Venues				
Tourism Venues Management Support	75,11	7 75,117	74,474	643
Llanciach Fawr	466,59	466,596	504,839	(38,243)
Winding House & Museum	159,30	159,305	142,439	16,866
Caerphilly Visitor Centre	62,94	62,944	118,446	(55,502)
Cwmcarn Visitor Centre	245,06	245,061	280,195	(35,134)
Blackwood Miners Institute	305,95	305,955	273,583	32,372
Arts Development	158,32	158,322	133,061	25,262
Community Regeneration	140,61	4 140,614	62,106	78,508
Use of Reserves for Apprentice Gateway Scheme		0 0	(39,460)	39,460
Children & Communities Grant				
Expenditure	819,00	819,003	738,302	80,701
Grant Funding	(819,00	3) (819,003)	(738,302)	(80,701)
C4W Grant				
Expenditure	603,01	0 603,010	515,298	87,712
Grant Funding	(603,01	0) (603,010)	(515,298)	(87,712)
Communities for Work Plus Additional Funding				
Expenditure	412,39	9 412,399	221,883	190,516
Grant Funding	(412,39	9) (412,399)	(221,883)	(190,516)
Planning Services				
Planning Services Management	144,15	144,154	146,234	(2,080)
Strategic Planning	334,95	334,958	220,646	114,312
Transfer to Community Infrastructure Levy Ringfenced Reserve			83,792	(83,792)
Development Control	199,69	199,691	184,243	15,448
Building Control	76,19	76,191	(6,177)	82,368
Land Charges	14,17	14,171	(2,196)	16,367
GIS & Land Gazetteer	163,19	163,198	148,720	14,478
TOTAL NET BUDGET	2,866,41	0 2,866,410	2,608,694	257,716
IVIAL NEI DUDGEI	2,000,41	2,000,410	2,000,094	231,110

					Appendix 1B
Economy and Environment Directorate	Page No	Estimate 2021/2022	Revised Estimate 2021/2022	Outturn 2021/2022	Variance 2021/2022
INFRASTRUCTURE DIVISION					
HIGHWAY SERVICES		9,225,831	9,225,831	9,228,653	(2,822)
ENGINEERING PROJECTS GROUP		(93,085)	(93,085)	(117,223)	24,138
TRANSPORTATION ENGINEERING Agreed Use of Covid 19 Reserve to fund Car Park income		516,492 0	516,492 0	1,227,706 (660,000)	(711,214) 660,000
PASSENGER TRANSPORT		1,665,286	1,665,286	1,628,124	37,162
HOME TO SCHOOL TRANSPORT		7,923,081	7,923,081	7,571,682	351,399
SOCIAL SERVICES TRANSPORT		1,564,373	1,564,373	1,398,111	166,262
NETWORK CONTRACTING SERVICES		(127,514)	(127,514)	(127,514)	0
ENGINEERING - GENERAL		19,482	19,482	19,252	230
TOTAL NET EXPENDITURE		20,693,946	20,693,946	20,168,791.00	525,155

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			Revised		
Economy and Environment Directorate	Page	Estimate	Estimate	Outturn	Variance
	No	2021/2022	2021/2022	2021/2022	2021/2022`
PUBLIC PROTECTION DIVISION					
TRADING STANDARDS		773,421	773,421	758,585	14,836
LICENSING		98,218	98,218	81,567	16,651
REGISTRARS		54,532	54,532	39,524	15,008
CCTV		423,218	423,218	421,578	1,640
COMMUNITY WARDENS		232,077	232,077	222,784	9,293
CORPORATE AND DEMOCRATIC COSTS (CDC)		57,633	57,633	55,784	1,849
HEALTH DIVISIONAL BUDGET		295,082	295,082	290,125	4,957
COMMUNITY SAFETY PARTNERSHIP		47,865	47,865	45,784	2,081
ENFORCEMENT		663,822	663,822	660,178	3,644
POLLUTION		402,007	402,007	300,758	101,249
FOOD TEAM		639,679	639,679	591,071	48,608
		(50,946)	(50,946)	(50,946)	0
EMERGENCY PLANNING		106,705	106,705	104,854	1,851
CATERING		3,799,763	3,799,763	3,848,171	(48,408)
Approved Use of Reserves -Cashless Catering Officer		0	0	(13,823)	13,823
Approved Use of Reserves - Cashless Catering System		0	0	(176,267)	176,267
TOTAL NET EXPENDITURE		7,543,076	7,543,076	7,179,727	363,349

Appendix 1D)
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					Appendix 1D
Economy and Environment Directorate	Page No	Estimate 2021/2022	Revised Estimate 2021/2022	Outturn 2021/2022	Variance 2021/2022
COMMUNITY & LEISURE SERVICES					
WASTE MANAGEMENT					
Residual Waste		2,676,976	2,676,976	3,002,107	(325,131)
Organics recycling		1,232,664	1,232,664	910,067	322,597
Civic Amenity Sites		3,015,585	3,015,585	2,994,955	20,630
Waste Transfer Station		119,329	119,329	130,397	(11,068)
Dry Recycling		2,539,307	2,539,307	3,107,161	(567,854)
RCCO		77,933	77,933	0	77,933
Bulky Waste		133,874	133,874	142,279	(8,405)
Commercial Waste		(351,696)	(351,696)	(244,628)	(107,068)
Other Waste		23,322	23,322	7,500	15,822
Trehir		132,437	132,437	124,991	7,446
Sustainable Waste Management Grant		(849,804)	(849,804)	(833,848)	(15,956)
HQ Staff		1,248,937	1,248,937	1,199,816	49,121
CLEANSING					
Street Cleansing		4,284,763	4,284,763	3,920,161	364,602
GROUND MAINTENANCE AND PARKS					
Cemeteries		(202,692)	(202,692)	(404,202)	201,510
Allotments		38,088	38,088	33,313	4,775
Parks and Playing Fields		1,778,529	1,778,529	1,740,782	37,747
Playgrounds		278,610	278,610	278,642	(32)
Outdoor facilities		238,864	238,864	239,478	(614)
Countryside		951,755	951,755	749,133	202,622
HQ Staffing		1,002,709	1,002,709	993,756	8,953
LEISURE SERVICES					
Leisure Centres		2,966,166	2,966,166	3,077,706	(111,540)
Sports & Health Development		21,875	21,875	34,874	(12,999)
Outdoor Education		249,038	249,038	224,548	24,490
Community Centres		361,758	361,758	361,758	0
		21,968,327	21,968,327	21,790,746	177,581
Building Cleaning		594,603	594,603	577,628	16,975
Vehicle Maintenance & Fleet Management		(278,651)	(278,651)	(138,417)	(140,234)
Total net expenditure Community & Leisure Services	,	22,284,279	22,284,279	22,229,957	54,322